



SCRUTINY BOARD (INFRASTRUCTURE, INVESTMENT & INCLUSIVE GROWTH)

Meeting to be held in Civic Hall, 1st Floor West, LS1 1UR on
Wednesday, 27th September, 2023 at 10.30 am

There will be a pre-meeting for all members of the board at 10.15am.

MEMBERSHIP

Cllr N Buckley	– Alwoodley
Cllr B Flynn	– Adel and Wharfedale
Cllr M Foster	– Ardsley & Robin Hood
Cllr J Garvani	– Horsforth
Cllr S Hamilton	– Moortown
Cllr A Hussain	– Gipton & Harehills
Cllr S Lay	– Otley & Yeadon
Cllr A Marshall-Katung (Chair)	– Little London & Woodhouse
Cllr M Millar	– Kippax & Methley
Cllr M Shahzad	– Moortown
Cllr N Sharpe	– Temple Newsam
Cllr I Wilson	– Weetwood
Vacancy	
Vacancy	

To Note: Please do not attend the meeting in person if you have symptoms of Covid-19 and please follow current public health advice to avoid passing the virus onto other people.

Note to observers of the meeting: We strive to ensure our public committee meetings are inclusive and accessible for all. If you are intending to observe a public meeting in-person, please advise us in advance of any specific access requirements that we need to take into account by email (FacilitiesManagement@leeds.gov.uk). Please state the name, date and start time of the committee meeting you will be observing and include your full name and contact details.

To remotely observe this meeting, please click on the 'To View Meeting' link which will feature on the meeting's webpage (linked below) ahead of the meeting. The webcast will become available at the commencement of the meeting.

[Scrutiny Board \(Infrastructure, Investment & Inclusive Growth\): 27 September 2023](#)

A G E N D A

Item No	Ward/Equal Opportunities	Item Not Open		Page No
1			<p>APPEALS AGAINST REFUSAL OF INSPECTION OF DOCUMENTS</p> <p>To consider any appeals in accordance with Procedure Rule 25 of the Access to Information Rules (in the event of an Appeal the press and public will be excluded)</p>	
2			<p>EXEMPT INFORMATION - POSSIBLE EXCLUSION OF THE PRESS AND PUBLIC</p> <p>1 To highlight reports or appendices which officers have identified as containing exempt information, and where officers consider that the public interest in maintaining the exemption outweighs the public interest in disclosing the information, for the reasons outlined in the report.</p> <p>2 To consider whether or not to accept the officers recommendation in respect of the above information.</p> <p>3 If so, to formally pass the following resolution:-</p> <p>RESOLVED – That the press and public be excluded from the meeting during consideration of the following parts of the agenda designated as containing exempt information on the grounds that it is likely, in view of the nature of the business to be transacted or the nature of the proceedings, that if members of the press and public were present there would be disclosure to them of exempt information, as follows:-</p>	
3			<p>LATE ITEMS</p> <p>To identify items which have been admitted to the agenda by the Chair for consideration.</p> <p>(The special circumstances shall be specified in the minutes.)</p>	

4

DECLARATIONS OF INTERESTS

To disclose or draw attention to any interests in accordance with Leeds City Council's 'Councillor Code of Conduct'.

5

APOLOGIES FOR ABSENCE AND NOTIFICATION OF SUBSTITUTES

To receive any apologies for absence and notification of substitutes.

6

MINUTES - 19 JULY 2023

5 - 12

To approve as a correct record the minutes of the meeting held on 19 July 2023.

7

FUTURE TALENT PLAN UPDATE

13 - 22

To receive an update from the Director of City Development on the progress that has been made in delivering against Future Talent Plan actions over the last 12 months.

8

LEEDS SAFE ROADS VISION ZERO 2040 ANNUAL PROGRESS REPORT

23 - 64

To receive a progress update from the Chief Officer (Transportation and Highways) on Leeds Safe Roads Vision Zero Strategy and the actions highlighted by the Scrutiny Board in April 2022.

9

WORK SCHEDULE

65 - 84

To consider the Scrutiny Board's work schedule for the 2023/24 municipal year.

10

DATE AND TIME OF NEXT MEETING

The next meeting of the Scrutiny Board (Infrastructure, Investment and Inclusive Growth) will take place on Wednesday 1 November at 10.30am. There will be a pre-meeting for all board members at 10.15am.

THIRD PARTY RECORDING

Recording of this meeting is allowed to enable those not present to see or hear the proceedings either as they take place (or later) and to enable the reporting of those proceedings. A copy of the recording protocol is available from the contacts on the front of this agenda.

Use of Recordings by Third Parties – code of practice

- a) Any published recording should be accompanied by a statement of when and where the recording was made, the context of the discussion that took place, and a clear identification of the main speakers and their role or title.
- b) Those making recordings must not edit the recording in a way that could lead to misinterpretation or misrepresentation of the proceedings or comments made by attendees. In particular there should be no internal editing of published extracts; recordings may start at any point and end at any point but the material between those points must be complete.

Public Document Pack Agenda Item 6

SCRUTINY BOARD (INFRASTRUCTURE, INVESTMENT & INCLUSIVE GROWTH)

WEDNESDAY, 19TH JULY, 2023

PRESENT: Councillor A Marshall-Katung in the Chair

Councillors P Alderson, N Buckley,
M Foster, J Garvani, S Hamilton,
A Hussain, S Lay, M Millar, M Shahzad,
N Sharpe and I Wilson

15 APPEALS AGAINST REFUSAL OF INSPECTION OF DOCUMENTS

There were no appeals.

16 Exempt Information - Possible Exclusion of the Press and Public

There was no exempt information.

17 Late Items

There were no late items.

18 Declarations of Interests

There were no declarations.

19 Minutes - 28 June 2023

RESOLVED – That the minutes of the meeting held on 28 June 2023 be confirmed as a correct record.

20 Matters Arising

Minute 11 – Performance Report

Affordable Homes – With regard to the annual in-year target for affordable homes and the additional requirements associated with historic under provision, a response from the Head of Strategic Planning had been circulated to Board Members.

Progress 8 Scores – The Chair had written to the Chair of the Scrutiny Board (Children & Families) regarding the Progress 8 Scores for the Leeds SEND cohort. This would be considered as part of the Scrutiny Board (Children & Families) consideration of the 3As Plan and the Chair had been invited to attend.

21 Connecting Leeds Transport Strategy Annual Update

The report of the Head of Democratic Services set out an update on progress in delivering the Connecting Leeds Transport Strategy Action Plan and set this within the context of the Best City Ambition.

It was noted that following the approval of the Connecting Leeds Transport Strategy update in October 2021 the Scrutiny Board had committed to receive an annual update on progress. The 2022 update was originally scheduled to be discussed in the 2022/23 municipal year but unfortunately had to be deferred. Members of the 2022/23 Board therefore recommended that the successor Scrutiny Board should consider the update as early as possible in the new municipal year.

It was noted that the report provided to members summarised annual progress for last year as presented to Executive Board in February 2022, along with several updates on progress given the timing.

In response to a request from the Scrutiny Board additional information had also been included in relation to park and ride provision.

The following were in attendance for this item:

- Councillor Helen Hayden, Executive Member
- Mick Bunting, WYCA, Interim Director of Transport Operations and Passenger Experience
- Gary Bartlett, Chief Officer, Transportation & Highways
- Paul Foster, Transport Planning Manager

Councillor Hayden informed the Board of the progress with the Connecting Leeds Transport Strategy and the wide consultation that had taken place in relation to its launch. She welcomed the tangible results were now beginning to be seen in the city centre, and the progress delivered through Leeds Public Transport Investment Programme (LPTIP). Thanks were expressed to all the team and partners who had been involved in this work to date.

The Chief Officer Transport and Highways set out the current position in relation to several issues highlighted in the report including:

- The Vision Zero Strategy. The Chief Officer highlighted that on average last year 46 people were killed or seriously injured on Leeds roads each month, with that rising to 117 people across West Yorkshire.
- Rail Projects including the construction of the White Rose station. It was noted that construction is expected to have been completed by the end of the calendar year with an operational date anticipated in early 2024.
- Major Highways & Transportation Projects – including City Square and Armley Gyrotory works.
- The use of personal delivery robots and the decision to approve further pilot projects in other areas of the city.

- Introduction of a local e-bike scheme.
- Funding challenges due to inflation costs and the impact on construction.
- Challenges to reach net zero carbon targets.
- The statutory obligation for West Yorkshire Combined Authority to produce a Transport Strategy for West Yorkshire by 2024. Members were advised that WYCA is awaiting additional guidance from central government, required to support the development of the strategy.
- The challenges and opportunities associated with the development of a mass transit system in partnership with WYCA.

The Interim Director of Transport Operations and Passenger Experience provided an overview in relation to bus reform, highlighting the following matters:

- A decision on bus reform is anticipated in March 24, which will determine the operating model for bus provision in West Yorkshire.
- The volatility in the market, service reductions and the pressure that creates for communities.
- Government support to maintain the current network.

Members were invited to ask questions and make comment on the report. Discussion included the following:

Streetscape

- The introduction of temporary low transport streets and street closures. Members were advised that a number of those schemes have been revised or removed following dialogue with the public. Officers are working with local communities to establish how some of those schemes may be made permanent where there is local support. Following learning from the process of introducing those initial schemes, much wider public consultation is taking place in relation to the introduction of potential new schemes. These schemes are devised to prevent rat running but still allow access by car, albeit that may be via a less convenient route.
- All design standards considered accessibility and disability groups were consulted, and incorporate aids such as dropped kerbs, audible crossings and disabled parking.
- Members were assured that emergency services are consulted regarding all schemes.
- The challenges of informing GPS providers of changes to road systems were discussed. The Council informs providers of changes to road access but members were advised the system does not prioritise transport authority notifications. As a result, there have been problems with GPS systems reflecting major changes including those following the closure of City Square. This was a national issue and has been raised with the Department of Transport. It was proposed that the Scrutiny Chair write to the Department of Transport to reiterate the challenges this creates in localities.

- The level of communication and signage in relation to road changes.

Bus Reform

- Bus Service Improvement Plan – additional ‘BSIP plus’ funding will be used to assess the level of service reductions across the region and to restore services where possible to keep communities connected. Members were informed this would help to protect the original BSIP funding, which could be used for enhancing services, and a further £10m for the ‘Superbus’ scheme.
- The challenge of patronage of bus services following changes in working patterns post-covid was explored.
- The position with bus drivers has improved with regards to recruitment and retention and there had been settlements with pay and working conditions.
- Proposals for bus reform are currently undergoing an assessment process. This will be followed by public consultation. A formal decision by the WY Mayor is anticipated in March 2024.
- The Combined Authority has a good working relationship with the bus operators who would remain key partners in any future service provision.
- It was confirmed that WYCA will be liaising with district leads including elected members as part of the process of developing a shortlist of schemes for restoration, funded through the additional BSIP funding. Further information was requested on which services may be considered for further support and how members might feed into that process.
- Work is currently being undertaken to determine the impact of Mayor’s Fares but the impact of Covid-19 pandemic is complicating the process of developing baseline figures for the purpose of evaluating the specific impact of the intervention. The benefits of a simplified fare structure, and the impact of that on patronage, was discussed.
- Fares for children and young people. Members queried apparent inconsistencies in fares and were reassured that this would be fed into the Mayor’s Fares evaluation alongside the results of the customer service satisfaction survey that relate to a simplified fare structure.
- Concern was raised that there is no support for post 18 students who had to travel to sites outside the ring road such as Leeds Trinity University, unlike the provision for students studying within the ring road. This would be taken to the relevant team within WYCA for further discussion.

Rail

- Airport parkway – WYCA is leading on this scheme and detailed work is taking place to develop a business case in relation to this site. There will be an update available later in the year.
- Concern was raised about delays in obtaining KPI data – members were reassured that an update would be available later in the year.

- Concern was raised about connectivity between the White Rose Station and buses from the shopping centre. It was reported that the siting of the station was due to the alignment of the rail track. Some of the land is in third party ownership and it was hoped that there would be connections as part of the scheme. A response from Network would be requested via the Transport Planning Manager.

City Centre

- City Square – The works on City Square are intended to improve the gateway to the city centre from the railway station. The area had been heavily polluted, and it was recognised that a large amount of traffic that used the City Square area did not have a city centre destination. The work has removed traffic and will enable the delivery of future improvements and enhancements for bus services.
- Members queried whether future facilities have been considered to accommodate delivery cyclists who currently wait on public walkways.

Park and Ride

- It was noted that there was a difficult period earlier in the year regarding Park and Ride provision following the introduction of a number of changes to services. Members were informed that services are now on a more secure footing.
- The Board discussed the ongoing impact of the Covid-19 pandemic and subsequent changes in patterns of work on park and ride patronage.
- Potential new sites were discussed. WYCA is developing a Park and Ride strategy for the City. Further issues discussed included licence conditions enabling exclusive operator access to park and ride sites, and the viability of sites that were further out of the city than the existing sites.
- Links to future rail sites will be considered as part of a Park and Ride strategy.
- The challenge of trespassers on Temple Green park and ride site was noted, and work is ongoing with the police with a view to resolving this matter.

Zero Emission Robots

- The new trials were welcomed by the Scrutiny Board.
- It was confirmed that locations for the trials were selected by the operating company.

It was agreed that Mass Transit would be discussed at a future meeting.

RESOLVED –

- (1) That the contents of the Connecting Leeds Transport Strategy annual progress report together with the Action Plan 2021-24 be noted.
- (2) Consider how the progress outlined in the appended reports contributes to the ambitions set out in the Council's Best City Ambitions.
- (3) Identify any areas where the Board may wish to conduct further future scrutiny.
- (4) The Scrutiny Chair to write to the Department for Transport to highlight the challenges around notifying GPS providers of changes to road access.
- (5) A remote working group will be arranged to explore issues relating to the development of a mass transit system.

22 Leeds Station Sustainable Travel Gateway - Project Update

The report of the Head of Station Development provided the Board with an update on the Leeds Station Sustainable Travel Gateway Project.

The Chair thanked officers for their time in providing a site visit to Leeds Station.

The following were in attendance for this item:

- Councillor Helen Hayden, Executive Member
- Angela Lawson, Head of Station Development
- Chloe Drummer, Senior Project Manager
- Angela Barnicle, Chief Officer, Asset Management and Regeneration

Key issues highlighted included the following:

- The project was the first phase of the delivery of the Leeds Station Masterplan.
- Passenger numbers had increased from 9 million in 2000 to 34 million in 2019. It is estimated that this would be at least 40 million by 2040.
- The Masterplan was approved in 2017 and is being delivered in partnership with WYCA, Network Rail and the Department for Transport. It seeks to redevelop Leeds Station and the surrounding area to address issues relating to capacity, accessibility, health and safety, security and connectivity.
- The project is funded by the Department for Transport's Transforming Cities Fund.
- The majority of work is being carried out on Network Rail land and Network Rail will therefore control and maintain the assets after the works have been completed.
- The scope of the project included pedestrianisation of New Station Street, and the relocation of buses and the Hackney taxi rank.
- The hackney taxi rank has temporarily been relocated to Prince's Square by Network Rail due to work taking place on New Station Street.
- Leeds City Council will continue to maintain the limited aspects of the scheme which are on the adopted highway.

- A series of new staircases will be installed alongside two 21-person passenger lifts.
- The new taxi rank will be double the size of the previous rank and will have two feeder ranks. A new shelter will be provided, and a marshal will manage the flow of taxis.
- Environmental improvements to the surrounding area and upgrades to street lighting.
- The provision of a 500-space cycle hub and new cycle lanes.
- Engagement with key stakeholders including local residents and businesses.
- Works on Dark Neville Street will be limited due to future plans for redevelopment works on the station.
- CGI images of how the proposals will look were displayed.

In response to questions and comments from the Board, discussion included the following:

- A response had been sought from Network Rail following concerns regarding arrangements for drop off and pick up at the station and car parking. This included the reduction in waiting time allowed.
- Concerns were raised about congestion at the rear of the station while works were ongoing. Measures have been taken to tackle this including the introduction of a new bus gate and enforcement cameras.
- Safety concerns regarding lighting at the car park have been raised with Network Rail.
- Concern was raised about the lack of visible information about the temporary arrangements for taxis for passengers. This has led to complaints that drivers were losing trade.
- Drop off arrangements remain at the rear of the station. There is step free access and parking bays for passengers with disabilities.
- Concerns regarding connectivity from the station to the bus and coach stations.
- When bus services were relocated, work was carried out with WYCA to provide information about the changes and an app is available to provide up to date information on buses.
- The entrance to City Square from the station will remain.

RESOLVED – That the report be noted and a further session with Network Rail will be arranged for a future date.

23 **Work Schedule**

The Head of Democratic Services submitted a report which included a draft work programme for the municipal year 2023/24. This collated requests from members of the 2022/23 Board and known items of business such as budget consultation and performance monitoring.

Recent Executive Board minutes were appended to the report.

RESOLVED – That the report and work schedule be noted.

Draft minutes to be approved at the meeting
to be held on Wednesday, 27th September, 2023

24 Date and Time of Next Meeting

Wednesday, 27 September 2023 at 10.30 a.m. Pre-meeting for all Board Members at 10.15 a.m.



Report author: Martyn Long

Tel: 007712 214341

Future Talent Plan Update

Date: 29th September 2023

Report of: The Director of City Development

Report to: Scrutiny Board (Infrastructure, Investment & Inclusive Growth)

Will the decision be open for call in? Yes No

Does the report contain confidential or exempt information? Yes No

Brief summary

The Future Talent Plan was launched in September 2022 with a vision *‘for a globally competitive city where we work together to enable the right opportunities for people and businesses to thrive in a rapidly changing labour market and ensure that nobody is left behind’*. The Plan sets out our collective ambition to improve talent and skills in Leeds and seeks to bring together businesses, education and skills providers and key stakeholders to deliver these ambitions.

Significant progress has been made in delivering against our Future Talent Plan actions over the past 12 months. This includes specific skills and careers events, focusing on some of the emerging sector areas; new and innovative skills programmes; partnerships with our key sectors to improve our offer to young people; and investment in new employment support programmes to support those furthest away from the labour market into a positive outcome.

This report sets out an overview of progress made over the last 12 months and highlights examples of actions we are taking forward next year. The report will be supported at the Board meeting by a presentation with detailed examples and case studies.

The Future Talent Plan has also informed the new Leeds Inclusive Growth Strategy which will go to Executive Board in September 2023. The updated strategy re-affirms our commitment to inclusive growth and will continue to focus on tackling inequality, ensuring we have the right infrastructure to enable our ambition, tackling the climate emergency, supporting all sections of our society into better jobs, raising skill levels and improving the health of the poorest the fastest while helping people to live healthy and active lives.

Recommendations

- a) Members are asked to note progress made in delivering our collective ambitions set out in the Future Talent Plan and agree any appropriate Scrutiny Board actions that may arise from this report.

What is this report about?

- 1 The Future Talent Plan was launched in September 2022, following extensive research and a consultation exercise that crowd sourced ideas from employers, education and skills providers and citizens across Leeds. This result is the Future Talent Plan that has been co-created by the city.
- 2 The Future Talent plan is enabling us to respond to challenges that people and businesses are facing. For example, Covid-19 accelerated underlying trends in the economy and labour market, including the adoption of digital technology and need for digital skills, leaving people without digital skills at a disadvantage locked out of the labour market. The Future Talent consultation highlighted the importance of Digital Skills, AI and Data with increasing digitization across all sectors and we are responding.
- 3 Following the launch in September 2022 the Future Talent Plan set two main frameworks which would enable Leeds to be *“A globally competitive city where we work together to enable the right opportunities for people and businesses to thrive in a rapidly changing labour market and ensure that nobody is left behind”*.
 - **Supporting our people and businesses to thrive:**
 - We will prioritise investment in the skills of people in the city who need our support the most, helping them to get work or start a business in emerging and vital areas of the economy;
 - We will encourage people who have been economically inactive back into the workplace;
 - We will enable people in work to learn new skills, progress throughout their career, and be able to change jobs;
 - We will raise the bar on inclusive recruitment, better jobs, and healthy workplaces;
 - We will use and strengthen our assets to maximise employment and skills opportunities, harnessing our collective power to enable people and businesses to thrive.
 - **Aligning our city’s education and training infrastructure**
 - We will develop clear talent pipelines through promoting progression pathways and working together better as a city;
 - We will support good quality careers education so that young people are informed, inspired and qualified to access jobs in the city;
 - We will show young people that they can make a career here in Leeds and demonstrate the rich and diverse opportunities that the city has to offer.
- 4 This report reviews the actions which have taken place in the 12 months since inception. The Future Talent plan aims to help the city respond to a rapidly changing labour market. It particularly addresses the impact of Covid-19 across the economy, and how this has been intertwined with the challenges caused by the UK’s exit from the EU and other global and national challenges. The plan also addresses the employment and skills demands from the transition to Net Zero, as well as new responsibilities and policies arising from West Yorkshire Devolution and a changing national skills and training policy landscape.

What impact will this proposal have?

- 5 We have delivered a significant programme of actions and events across the city that have had a positive impact. Twelve organisational pledges have been made and published on the Future Talent plan website. These pledges are from partners in the city who have committed actions to help achieve our collective ambitions, enabling people and businesses to thrive over the next 3-5 years.

How does this proposal impact the three pillars of the Best City Ambition?

Health and Wellbeing Inclusive Growth Zero Carbon

- 6 The Future Talent Plan is part of a suite of work that was undertaken to inform the refresh of the council's Inclusive Growth Strategy, which is resetting our vision for growth up until 2030 to ensure that our economy works for everybody in a time of change and uncertainty.
- 7 The work supports the council's ambition for a healthy and caring city for everyone by 2030, through promoting better employment opportunities and more secure work for people. It also aligns with the Climate Emergency agenda through promoting 'green' skills and jobs to enable the transition to a green economy.

Leeds City Council delivery

- 8 The Leeds Apprenticeship Recruitment Fair returned to the First Direct Arena in February 2023 to mark the start of National Apprenticeship week. This was the 11th Apprenticeship Fair organised by the Employment & Skills service and saw a record number of visitors: 12,084 free tickets were booked ahead of the event, with just over 8,000 visitors (66%) attending on the day. 106 organisations booked stands to exhibit from a wide range of sectors, including agriculture, health and care services, creative and design, digital and financial and professional services. 92% of exhibitors rated the event as excellent or good. 387 visitors completed an evaluation survey and 77% of visitors rated LARF23 as either excellent or good overall, with 78% stating they were either more likely to start an apprenticeship or more interested in an apprenticeship because of attending LARF23.
- 9 In June 2023, the service delivered the second SEND (Special Educational Needs and Disabilities) Next Choices event at Leeds First Direct Arena. This was a city-wide event aimed at supporting young people who have special educational needs and disabilities. 67 organisations exhibited, providing information about jobs, apprenticeships, training and skills opportunities including FE courses, volunteering, leisure activities, finances and benefits. Around 2,200 visitors attended, which was a 20% increase on visitor numbers from last year's event.
- 10 Leeds Creative Skills Festival (LCSF), a weeklong festival of activities took place in November 2022 with a Creative Skills Showcase event held at the Leeds First Direct Arena. The event, sponsored by Channel 4, 4Skills and Leeds City College, aimed to inspire young people to consider a career in creative skills and provided a platform for industry experts to deliver presentations and take part in topical panel discussions. A total of 63 employers, training providers and cultural partners exhibited at the event and 2,200 people attended. LCSF will be taking place again in November 2023.

Support to young people

- 11 The Employment and Skills service provides information, advice and guidance to secondary schools, FE and sixth form colleges to support their careers programme. This includes an online careers guidance platform (Start in Leeds), apprenticeship information sessions, regular careers network meetings, employment and education brokerage activities as well as monthly newsletters and careers resources.
- 12 During the 2022/23 academic year the service engaged with over 80% of schools and colleges, delivered 78 apprenticeship information sessions to 5,660 students, delivered 4 careers events with a total of 285 exhibitors, 4,390 visitors and facilitated 24 employment brokerage support activities involving 3,500 students.
- 13 Support was available on the Start in Leeds website to coincide with A level and GCSE results days in order to provide support to young people who did not get the grades they needed to move onto their chosen destination or who have not secured a place for September 2024. "Next Steps" includes support from the Employment Hub, the Pathways team as well as information from providers and apprenticeship opportunities. A postcard promoting Next Steps was sent out to all year 11s as well as the NEET cohort along with a social media campaign.

Support for employers

- 14 Dedicated sector leads are now in place to support priority sectors including Digital and Tech, Finance and Professional services, green skills/sustainability and Health and Social Care. Actions over the last 12 months include:

The Digital and Tech sector

- The first Leeds Digital Careers Festival (LDCF) event was held in September 2022 - a festival and careers event aimed at those new to the digital sector, The festival culminated in a recruitment event at Leeds first direct arena. 50 digital organisations exhibited, with around 1,800 visitors in attendance. The festival will take place again this September, with over 50 exhibitors expected over 2000 visitor bookings already. The event has 3 pillars of 'inform, include, inspire' to help focus activities and ensure the aims of the event are achieved.
- As part of the focus on digital skills and supporting the tech sector, work is ongoing to support digital employers to be able to access a wider and more diverse talent pool for future roles. In collaboration with partners across the city, several small-scale events have taken place with a view to engage future talent groups who do not currently work in a digital or tech role. These events include:
- Inspiring Future Talent In Digital Event which took place in September 2022, This brought together careers leads and IT teachers from further education providers and digital employers. The aim of the event was to help inspire a diverse range of future talent into digital technology careers by connecting employers and educators. 31 people attended the event which included panel discussions, a workshop and speaker sessions.
- Tech careers workshop session held at Merrion House, Leeds in March 2023 for 16 of our Leeds employment hub customers. The session provided a brief overview of tech careers with an opportunity for attendees to gain one to one feedback on their CV.

- Leeds Unleashed took place on 5th May 2023 at xDesign in Leeds, 4 Leeds tech employers delivered a one-day event which promoted tech careers to students, along with workshops, interactive demonstration sessions and panel speakers to find out more about tech roles, apprenticeship and skills needed in the sector. 210 young people from years 10 and 11 attended.
- In partnership with tech Bootcamp provider, Northcoders and local tech firm, Infinity Works, part of Accenture, a series of events have taken place under the umbrella title of Leeds Tech Careers Launchpad, with a building theme of providing tech and digital careers related information and advice to candidates wanting to know more about a career in digital. So far 2 out of the 4 planned events have taken place, with 33 attendees to date. Attendees have been a diverse mix of people, including students, career changers, refugees, and people not currently in the labour market.
- Working with Bruntwood SciTech a student insight, tech careers day was held in May with tech employers and training providers talking about their career and training in digital and promoting future career opportunities in the city. 27 students and education career advisors attended. Educate the Educators, tech careers event took place at Bruntwood Scitech, Leeds in July. This event focused on informing educators about the range of tech and digital career routes, employer skills needs and employment opportunities for their students, to help inform the future talent through their career's advisors.
- The council co-sponsored Ahead Partnership's GirlTech23 programme in March. This event brought 135 female students aged 12 –14 from Leeds schools to hear about digital skills and careers with the aim of building confidence in young women to pursue a career in digital. The Employment & Skills team were represented at the event, discussing digital apprenticeship options as part of the market stall and workshop sessions.
- Working with education partner, Hundo, a mini virtual careers event was launched in May to help local students explore local digital employers. The virtual careers expo will be re-launched in September 2023 and will give young people further access to employer skills and careers information, showcasing some of the emerging and vital areas of the local economy and help them navigate career options. Eight T-level students from Leeds City College are also gaining hands on work experience by helping develop the platform, gaining valuable employment skills and helping to develop a virtual careers expo which will appeal to their peers.

Planned activities include:

- To continue a series of careers information events to engage with a range of adults and students across Leeds to inform and inspire more people to upskill in digital and consider sustainable career opportunities in the growing Leeds tech sector.
- A student insight day is planned for October to welcome new students to the city and help them understand future tech career opportunities available to them once they graduate.
- The continuation of a careers event which will focus on digital and tech career opportunities as part of our emerging and vital areas of the local economy and future skills needs.
- Working with WYCA skills Bootcamp funding to deliver digital skills training in line with local employer needs. The Bootcamps will be delivered within a 16-week

period to an equivalent of a level 3 qualification, with expected job opportunities on completion.

- Developing partnerships with networks across the city such as Black Young Professionals, WILD Digital and Get Away Girls, with an aim to support key demographics with digital skills and careers information.

The Financial and Professional services sector

- A mapping exercise of training provision has been undertaken around the skills offer for the financial and professional services sector. Engagement with employers in the industry is ongoing to understand future skills needs.
- Financial Services Time Machine the launch of the 2023 report took place on 24th May 2023 at Leeds City College. Students were involved in a StartUp Sherpas work experience squad to develop ideas to support the finance sector, The launch showcased the students top 10 ideas and how the project has impacted student's views on the green economy, and their own future career pathways. Around 100 students from year 10 to 12 engaged.

Employer engagement to support the transition to net zero

- Commissioned The Future of the Green Economy in Leeds programme providing young people with work experience following a pathway to entrepreneurship, resulting in a dataset of 2000 ideas to be open sourced providing a city green print to showcase the work.
- The service is working with LCC's Climate Energy and Green Spaces teams, to look at how we can support contractors delivering on green projects and their supply chains. Examples of this would include work with Believ (EV charging infrastructure) to deliver on their social value aspirations and SSE who are developing a new energy centre in Leeds to develop a pipeline of employees.
- A pilot recycling hub project. Delivered in partnership with the Ministry of Justice (MOJ), with support from EY Partnership, New Futures Network and Council contractors Leeds City Council (Climate, Energy and Green Spaces and E&S) have developed and delivered the pilot, focused on HMP Wealstun. The pilot programme provided the opportunity for prisoners to dismantle disused heating equipment supplied by the council into component parts for recycling. The pilot is being modelled to support a future contract to start Autumn 2023 between the Council and HMP Wealstun with a view to increasing reinvestment in employment, training and post release activities.
- Yorkshire Sustainability Week. The events were designed to strengthen, inspire and expand our sustainable business community across the region. The first sustainability event in Yorkshire, took place on 4th & 5th July hosted by Secret Event Service, supported by E&S and Economic Development with LCC as headline sponsor. The conference was held at Cloth Hall Court Leeds. Two conferences were held as part of the week, day 1 Living Sustainably and Day 2 Future Cities. The week reached an audience of over 500,000+ in the pre-event marketing campaign, brought together 1200 people in person in 20 events across 15 locations across Yorkshire, and brought over 600 people together in our first ever 2-day conference.
- The inclusive growth website hosts information for Leeds residents and businesses for the Employment & Skills support services available to them. From May to Aug 2023, the Leeds Apprenticeship hub information page received 4,928

views. The Employment & Skills page received 3,902 views and the Leeds Employment Hub received 3,285 views.

Planned activities include:

- Work with education partners in the city to develop skills provision in the city e.g. Skills Bootcamps Heat Pumps.
- In partnership with Leeds College of Building, E&S is driving forward a construction retrofit forum to bring together key stakeholders to include FE, HE and other skills providers, businesses and social landlords.
- Developing opportunities to support LCC supply chain through key Council Green contracts to maximise, support and promote social value opportunities for Leeds residents.
- Developing E&S carbon literacy (CL) champions or facilitators within the E&S service to embed carbon literacy into current provision and curriculum and enable the extension of the Council's Adult Learning offer to include CL learning for Leeds residents.
- Developing Leeds Adult Learning programmes in partnership with Council services to promote first step engagement.
- Developing the integration of skills to support the journey to Net Zero within E&S employability programmes.
- Partner collaboration developed with the WYCA, Leeds Beckett University, Knowledge Exchange and LCC E&S to support Leeds SMEs through a series of business sustainability events – How to Build a Greener Future.
- Innovate UK Bid collaboration with 4 Housing Associations and the Construction sector to support the development of an employability programme to support Housing Association tenants develop construction and retrofitting skills.

The Health and Care sector

- A collaborative partnership with the Health & Care sector involving the following Leeds Anchors, Leeds City Council, Leeds Teaching Hospital NHS Trust, Leeds Community Healthcare NHS Trust, Leeds and York Partnership NHS Foundation Trust, Leeds Beckett University and Leeds City College. The partnership aims to narrow inequalities with adapted recruitment practices targeted towards residents within the Priority Wards providing support to meet individual needs. The focus is a person-centred approach to open up career opportunities within the sector removing barriers and requiring no qualifications or experience with interview guarantee pathways.
- The current pathways are: Step into Care, NHS Clinical Roles, Childrens Residential Practitioners, Care Navigators / Receptionist at GP Practices, Admin roles and Maths, English and ESOL to ensure people have the required level and Employment and Skills Advisors for 1 to 1 support. Since the pilot in February 2022 to August 2023, 517 people, of whom, 286 (55%) from a priority ward have attended an information session, 207 people have gained employment and 136 continue to be supported within a pathway.

Inclusive recruitment

15 On Employability Day 30 June 2023 Employment and Skills invited organisations to get involved in this year's Employability Day, which helps to raise awareness about how they support people

into sustainable work. Workplace Leeds delivered a session to help employers understand inclusive recruitment tools, accessing an untapped talent pool and employer and candidate support available through their services.

- 16 Supported Internships – Leeds City Council has been working closely with the National Development Team for Inclusion to increase the number of Supported Internships across the city. Supported Internships are work based study programmes for young people with Educational Health Care Plans. Interns (Aged 16-24) spends 3 days per week with an employer and 2 days within a college setting with the ultimate aim of the young person moving into sustained employment. Supported Internships are one of the most effective ways for young people with EHCP’s to move into paid work. Awareness raising sessions have been delivered with the aim of increasing the number of employers offering placements to contribute to an inclusive workforce. A city wide SEND Employment Forum will be launched in October 2023 with the aim of improving paid employment opportunities for young people with special educational needs and disabilities.
- 17 The Council have re-partnered with Superpower (formally Workfinder), a platform which matches employers with people looking for employment opportunities using AI to ensure that employers receive applications from the right people. A 6-month project is underway to engage local talent to access and sign up to the Superpower platform to search for relevant employment positions.
- 18 Innovation skills workshop talent & skills. The event in July 2023 was city wide and brought together organisations developing entrepreneurial and innovation skills and talent in the city. The event has built awareness of Leeds innovation partnerships, showcased the activities happening in the city and collaboration.
- 19 Lifelong learning. Adult learning and skills providers in the city will deliver skills taster sessions with the aim of inspiring more adults to re-skill and up-skill to help with future career prospects. A ‘have a go fortnight’ of skills taster sessions, focused on the priority sectors, is planned to take place in November and will be delivered at venues across the city.

What consultation and engagement has taken place?

Wards affected:

Have ward members been consulted? Yes No

- 20 The Executive Member for Economy, Culture and Education has been fully engaged with the work set out in this report including through chairing the steering group that was set up to oversee the development of the Future Talent Plan. The Leader of the Council and Deputy Mayor of West Yorkshire who also holds the Skills and Employment Portfolio, and the Chief Executive of the council have also been engaged this work.
- 21 The purpose of the steering group was to ensure key stakeholder representation throughout the project as well as to promote the plan across the members’ networks. The group comprised of representatives from education, business, key sectors and WYCA. Members of the group have also been engaged in the website development process.
- 22 A public consultation also took place in the Autumn of 2021, with two online ‘conversations’ facilitated by a partner organisation, Clever Together enabling the voices of employees,

employers and third-party organisations to feed into the development of the plan. An offline version of the consultation was also distributed across the city's libraries and community hubs. To supplement the consultation, attendance at a range of meetings and events was co-ordinated in addition to the facilitation of two roundtable discussions. We will continue to seek feedback and engagement through the Inclusive Growth Delivery Partnership, Employment and Skills events and conversations with partners.

What are the resource implications?

23 The Future Talent plan does not have direct resource implications but is helping to influence and shape direction of various funding streams including our adult education budget offer, employment support programmes, and other skills-based programmes. The service brings in approximately 80% of its funding from external funding. It also allows the city to better collaborate and plan resources to target limited skills funding to gain the maximum benefit for the people of Leeds, as well as providing a baseline for funding bids and collaborative efforts to drive skills planning.

What are the key risks and how are they being managed?

24 Risk management plans were developed and monitored throughout the course of the project, but no significant risks were identified.

25 A less significant risk identified is regarding the delivery of the Future Talent Plan. A lack of focus on implementation could lead to the plan not being used by partners in the city, with the ability of businesses and other organisations including the council potentially unable to fully commit to the actions in the current economic climate. However, through strong stakeholder engagement, co-production and monitoring this risk has been limited. Furthermore, communications toolkits have been supplied to partners to encourage engagement with the plan and the sharing of it amongst their networks.

What are the legal implications?

26 There are no significant legal issues relating to the recommendations in this report.

Options, timescales and measuring success

What other options were considered?

27 Not applicable for this report.

How will success be measured?

28 A steering group focused on delivery has been set up and will meet on a 6-monthly basis and will monitor the city's overall progress in achieving the high-level Future Talent Plan ambitions. This will involve representation from key stakeholders including members of the original steering group, representatives from the Leeds Inclusive Growth Delivery Partnership as well as managers from the Employment & Skills Service and Economic Policy Team. The group will evaluate progress on the actions as a whole and determine any changed or new priorities. The first meeting took place in January 2023. We will also continue to draw on the cross-sectoral experience and expertise of our Partnerships and networks to engage with businesses and organisations about the plan.

- 29 The Future Talent Plan is adopting an agile approach, where partners are asked to monitor and update the actions they submit, and a continual programme of council activity which responds and adapts to the labour market as well as the success of previous actions is implemented.
- 30 Employment and Skills officers will monitor both the outcomes of employment and skills initiatives resulting from the Future Talent Plan that are delivered by the council and partner organisations. Evaluations are completed for all projects and events undertaken by the Employment and Skills service, measuring impacts such as engagement levels, exhibitor and visitor ratings of events and progression into employment or other development opportunities. Regular performance monitoring is undertaken by the service to evaluate the success of the Service.
- 31 Local labour market data and intelligence will also be collected in collaboration with organisations across the city and region to measure the impact of actions. As part of the Future Talent Plan, we have committed to working with partners across the city to improve our labour market intelligence. To know that the actions have been successfully achieved, outcomes such as higher employment rates, less economic inactivity, increased business start-up activity and more training, apprenticeship and adult learning course uptake will be monitored.
- 32 The Inclusive Growth website will soon feature updated content about the Leeds Inclusive Anchors Network and the successes that they have had in delivering for Leeds. We will also be launching the Leeds Business Anchor Network on 21 September and, a Business Anchor Progression Framework will be published on the Leeds Inclusive Growth website. This will be a tool for businesses to self-assess about how they are working as a business in areas that are important to Leeds, including on employment. The Future Talent site will direct organisations to this framework as a mechanism to enable more businesses to understand where they can contribute to the city and to measure success.

What is the timetable and who will be responsible for implementation?

- 33 The Future Talent Plan has a 3–5-year timeframe and Employment and Skills officers are responsible for its implementation and the upkeep of the website.

Appendices

- N/A

Background papers

- N/A

Leeds Roads Vision Zero 2040 – Annual Progress Report 2022-23

Date: 27/09/23

Report of: Chief Officer Highways and Transportation

Report to: Scrutiny Board (Infrastructure, Investment and Inclusive Growth)

Will the decision be open for call in?

Yes No x

Yes No x

Brief Summary

Following the approval of the Leeds Safe Roads Vision Zero 2040 Strategy and Action Plan, in September 2022 the 2021/22 the Scrutiny Board's inquiry into the prevention of deaths and serious injuries on Leeds' roads, the Scrutiny Board committed to receive an annual update on progress to be scheduled in the latter part of the 2022/2023 municipal year.

The Leeds Safe Roads Vision Zero 2040 Strategy (the "Strategy") sets out the ambition that by 2040 no one is killed or seriously injured on the roads in Leeds.

The report also included updated on the measures as requested by the Scrutiny Board in April 2022.

The report evaluates the progress and success of all the key measures using the five pillars of a functioning "safe system"; safe behaviours and people, safe speeds, safe roads, safe vehicles and post collision learning and care, as set out in the action plan.

Recommendations

Members are requested:

- a) To note the content of the Leeds Safe Roads Vision Zero 2040 annual progress report, together with the associated Action Plan 2022-2025 including updates on the Scrutiny actions from April 2022.

What is this report about?

Background

- 1 In 2020, the Infrastructure, Investment and Inclusive Growth Scrutiny Board first set out its ambition to carry out an inquiry to look in more detail at KSI (killed or seriously injured) figures in Leeds and local road safety initiatives, particularly in relation to initiatives that aim to reduce

speeding. In light of the challenges associated with the Covid-19 pandemic this was deferred until 2022. Through this inquiry members were keen to explore how partners can together:

- Improve the safety of road environments in local communities, particularly for vulnerable road users and young people.
- Make best use of technology and policy development to manage behaviours such as speeding.
- Identify further opportunities to influence behaviour change through effective and/or targeted education/information campaigns.

In the period January - December 2020 Leeds recorded its lowest ever annual KSI figure (231). Members welcomed a 47% reduction in KSI figures for April and May 2020, as compared to the same period in 2019. However, the Board recognised that during this period in 2020 the country was experiencing its first full pandemic-related 'lockdown' involving wide-ranging restrictions on travel.

The evidence from that year suggests a direct correlation between reduced traffic volumes and the number of those killed or seriously injured in road traffic collisions. Consequently, members of the Infrastructure, Investment and Inclusive Growth Scrutiny Board felt it was timely to explore how partners can together ensure Leeds achieves a continued downward trend in KSI figures, despite the anticipated increase in traffic volumes as pandemic-restrictions continued to ease.

- 2 In October 2021, Leeds City Council adopted the Connecting Leeds Transport Strategy. It set out its clear aim that Leeds would become a city where you would not need a car. It also signalled a step change in our approach to travel and road danger and set the bold ambition that **by 2040 no one will be killed or suffer serious injuries on roads in Leeds**.
- 3 This change was needed because the number of people killed and injured on our roads had, after falling steadily in the years to 2013, remained roughly the same since then.
- 4 Between 2017 and 2021, road crashes in Leeds killed 93 people and seriously injured another 1,562 (1,655 in total). Behind each statistic, there is a personal tragedy, someone whose health has been impacted or life cut short, families and loved ones traumatised and bereaved and other impacts on those who have witnessed and/or been involved in dealing with the incident on site, particularly amongst the emergency services.
- 5 Recognising that if we continued the same trajectory, the target of achieving Vision Zero would have taken many years to achieve and if we wished to achieve our stated ambition, an entirely new and different approach was needed. We needed to change how we understood and talked about risk and responsibility, to help us to see clearly what we should do to address road danger.

Leeds Safe Roads Partnership

- 6 Leeds Safe Roads Partnership (LSRP) developed the Leeds Safe Roads Vision Zero 2040 Strategy [Leeds Safe Roads Vision Zero 2040 Strategy and Action Plan](#) outlining this new approach. The Partnership works with teams, departments and agencies associated with road casualty prevention and safe roads activities in Leeds and includes representatives from West Yorkshire Police (WYP), West Yorkshire Fire and Rescue Service (WYFRS), Yorkshire Ambulance Service, National Highways and teams across Leeds City Council, including Influencing Travel Behaviour, Traffic Management, Parking Enforcement, Public Health, Anti-Social Behaviour, Taxi and Private Hire Licensing and Fleet Services.

- 7 We have renewed and reinvigorated the governance of LSRP so that it can focus more closely on the delivery of the action plan. Subgroups have been established according to safe systems pillars and they work collaboratively to achieve the aims of the action plan, reporting into a quarterly Leeds Vision Zero partnership board. This process has been recently established and these subgroups will report back to the West Yorkshire Steering Group and Executive via highlight report.

WYCA Vision Zero Board

- 8 West Yorkshire Combined Authority's (WYCA) have established a Vision Zero board which is chaired by the Deputy Mayor for Policing and Crime Alison Lowe. The board helps advocate and foster commitment for Leeds Vision Zero 2040 by providing democratic overview and a shared road safety ambition at a regional level. Board representatives include the Chief Officer, Highways and Transportation and the Executive member for Infrastructure and Climate.
- 9 New Vision Zero Policy Manager and Assistant roles funded by the Safety Camera Partnership started in February 2023 to assist with the West Yorkshire Safe Roads governance and to work on the West Yorkshire Vision Zero Strategy. WYCA recently went out to public consultation to establish areas of concern.

West Yorkshire Safe Roads Partnership Groups

- 10 The West Yorkshire Safe Roads Executive includes officers from the five West Yorkshire councils along with partners from National Highways, West Yorkshire Police and Brake (a road safety charity). It will agree the Vision Zero action plan that will be developed by WYCA and provide a governance function top the steering group and West Yorkshire Safety Camera Partnership.
- 11 West Yorkshire Safe Roads Steering Group and West Yorkshire Safe Roads Delivery Group steer and deliver the work programmes which is funded by the Safety Camera Partnership. These groups ensure resources are used effectively and efficiently to reduce road danger.
- 12 A new West Yorkshire Communications Groups has been set up to coordinate strategic road safety messages and to create a platform for sharing partner communications.
- 13 West Yorkshire Safety Camera partnership provides safety cameras and speed enforcement services for West Yorkshire local authorities and National Highways. It also oversees fixed and mobile speed cameras in high-risk locations across West Yorkshire. All the revenue generated goes into road safety initiatives.

Scrutiny Board's Recommendations

- 14 The Scrutiny Board fully endorsed the adoption of the Vison Zero approach to road safety in Leeds, with the ambition at its heart that nobody should be killed or seriously injured on our roads.
- 15 This report details the progress made during the first year of the Leeds Safe Roads Vision Zero 2040 Strategy and action plan and specifically provides a follow up response to the recommendations of the 2021/22 Scrutiny Board Inquiry, specifically those measures incorporated into the strategy and action plan.
- 16 In April 2022 Officers provided an initial response to the recommendations made by the Scrutiny Board. These centred upon providing recommendations to national legislators as well

as strengthening local practice. These responses have been included to assist the Board to measure the progress made (Part 2).

What impact will this proposal have?

17 By preventing road death and serious injury and promoting increased active travel this will positively impact on access to jobs and services and inclusive growth. Active travel is an achievable way of increasing levels of activity which promotes health and wellbeing; and reductions in traffic levels and increases in active travel will reduce carbon emissions from transport.

How does this proposal impact the three pillars of the Best City Ambition?

Health and Wellbeing Inclusive Growth Zero Carbon

18 Our strategy is aligned to three key objectives which are also the Council's pillars:

- Tackling Climate Change
- Delivering Inclusive growth
- Improving health and wellbeing

Health and Wellbeing

19 The Strategy objectives eliminate road danger through adoption of a vision zero approach. Healthy streets provide everyone with better access to education, services and employment opportunities as well as creating an environment where businesses can thrive. A healthy street environment will have far reaching benefits across all our daily lives. In essence streets provide an enormous opportunity for transport to improve everyone's quality of life and broader experience of our city

Inclusive Growth

20 The Inclusive Growth Strategy acknowledges the role of Transport in supporting and delivering inclusive growth in the city. Transport can help develop and regenerate places supporting the economy with the efficient movement of goods and people. The Strategy aims to improve road safety for all communities and improved infrastructure will enable walking and cycling, the cheapest modes of travel, and will expand opportunities in the most deprived localities.

Climate emergency

21 In March 2019 the Council declared a "Climate Emergency". The Strategy is aligned with our Air Quality Strategy 2021-2030 and its action plan. We regularly heard from people during engagement that they do not cycle or walk because they are concerned about safety. Increasing cycling and walking would help Leeds achieve the emission reduction targets and safe active travel must be supported. The measures within this Strategy will support an increase in active travel trips by improving the safety of these modes.

What consultation and engagement has taken place?

Wards affected:

Have ward members been consulted? Yes No

22 No further consultation has taken place since the adoption of the Vision Zero Strategy.

23 We do, however, continue to approach and actively engage with partners, stakeholders and community groups as we deliver the Action Plan. We have also attended all of the Community Committees across Leeds to share information and promote road safety awareness.

Delivery of Vision Zero Action Plan

How has success been measured?

24 We have planned our programmes of work and monitored and evaluated our progress against the Vision Zero Strategy and Action Plan (Appendix 1) and the actions contained within. This ensures the success of the strategy and helps us identify if we need to change our approach accordingly.

25 The success of this Strategy will not only be determined by what we do, but also how we work with key partners, such as West Yorkshire Police, the Department for Transport, Public Health and Education colleagues, and organisations within Leeds. As a Council, we need to lead by example and make changes to adopt the “safe system” approach.

26 Success will be reported against the Strategy’s objectives and measures. The Action Plan sets out a series of measures which will be used to monitor progress against our objectives and targets. An annual progress report will be provided to the Chief Officer Highways and Transportation and KPI’s reported on an annual basis to Executive Board.

KSI Data

27 Road collisions are recorded as either slight, serious or fatal. In April 2021 the national system for recording this changed over to a new system, known as Collision Reporting and Sharing System (CRaSH) which has resulted in more collisions being recorded as serious rather than slight. Road safety data is routinely analysed on rolling 5- year periods. Data prior to the change is now referred to as Pre-Crash data. This pre-crash data is adjusted using DfT adjustment factors to enable comparison of pre and post CRaSH data.

28 At the time of writing this report 2022 data has yet to be released by the DfT but is included within this report for illustration purposes for the last 12 months but is still subject to change.

29 In 2022 a figure has been recorded of 556 KSI (529 serious and 27 fatalities) in Leeds. This figure is high but is reflected across national figures for the same period.

30 Initial analysis has also identified the most commonly recorded contributory factors are ‘Failed to look properly’ and ‘Failed to judge other person’s path/speed’

Data Sources

31 We are aware that there may be gaps in our data and as a partnership we are actively seeking out opportunities to improve our use of data and find other sources of information that will help us better understand how to deliver Vision Zero. The Leeds and West Yorkshire Safe Roads Vision Zero Data Groups are entering into discussions as to what this data is and where it will come from such as; insurance data (uninsured drivers), West Yorkshire Fire and Rescue, the NHS, and Coroner’s reports.

Road Safety Education and Training

- 32 The Influencing Travel Behaviour (ITB) Team continues to offer road safety education, training and engagement to those road users who are at most risk of harm.
- 33 Road Safety training is provided to primary schools across Leeds prioritising those areas with the highest number of collisions. Children from Nursery to Year 6 can take part in these sessions. The team offer a programme of practical pedestrian, transition and scooter training as well as class-based road safety education.
- 34 In academic year 2022-23 14,428 children have had road safety input from the team, of this figure 4,500 have undertaken pedestrian training, 2500 scooter training and 487 transition training (Year 6 to Year 7).
- 35 In September 2023 three new School Streets will be launched at Blenheim, Bramhope, and Birchfield Primary Schools in Leeds. School Street schemes offer a proactive solution for school communities to tackle air pollution, poor health and road danger reduction. A School Street scheme encourages a healthier lifestyle and active travel to school for families and lead to a better environment for everyone.

Bikeability

- 26 ITB continue to administer the Bikeability contract with our provider, Cycle North. A new tendering process was undertaken in Spring 2023 with Cycle North being successful again. The new contract commenced in September 2023.
- 27 The Stage 1 funding for 2023-2024 has been confirmed at the same level as 2022-23. When Stage 2 funding is confirmed that will give an opportunity for offering additional places for delivery.
- 28 In August 2023 Leeds was recognised by the Bikeability Trust as being in its top 10 of grant recipients delivering Level 1 and 2 training to over 70% of Year 6 pupils. Leeds is fourth in terms of total percentage trained (79%) and second in terms of total numbers trained, outside London.

Adult cycle training is provided by City Connect and in the last year they exceeded their target.

Operation Close Pass- Horses

- 29 Close Pass initiatives have been delivered with West Yorkshire Police and the British Horse Society to raise awareness of the January 2022 Highway Code changes and to the British Horse Society "Dead Slow" campaign. From January 2021-January 2022 the British Horse Society reported that 68 horses have died and 139 people have been injured on roads in the UK.
- 30 In Leeds 35 drivers were educated in a 3-hour period in the south of the city. A further operation is planned for autumn.

Operation Close Pass- Cyclists

- 31 Two Close Pass operations for cyclists have been delivered with West Yorkshire Police focusing on the south and outer northwest areas with a further two planned before the end of 2023.

Car Seat Checking Events

- 32 The ITB team is developing a programme of work to educate local champions in communities, schools, nurseries and children's centres about legislation relating to child car seats. The team does not have the training or expertise to deliver car seat fitting and checking sessions for members of the public and have procured this from an external provider.

Child casualty data for Leeds shows that from 2017 – 2021, 59 children aged 0 to 4 and 170 children aged 5 to 15 were injured while travelling as car passengers. Of these, 17 were seriously injured. In 11 cases, use of seatbelt (or appropriate car-seat / restraint) was recorded as 'not worn' or 'unknown'. The remaining cases were 'worn but not independently confirmed'.

- 33 Work is clearly required to raise awareness of the legislation and importance of children using the appropriate seat when travelling by car. This will be addressed through ongoing comms and education work with professionals, communities and schools / parents.
- 34 For those who do purchase and use a car seat, it is imperative that these are fitted correctly in order to provide adequate protection in the event of a collision. Feedback from the proposed car seat fitting and checking event provider states that since re-starting car seat checks after covid lockdowns, the number of major errors identified during checks in other areas has doubled.
- 35 The intention is to run six car seat checking events starting in Autumn 2023, with one session being held in each Neighbourhood Policing Team area of the city. Locations will be selected based on high numbers of visits by families with children, such as shopping centres, supermarkets and out-of-town retail parks.
- 36 ITB is also developing parent resource packs to reinforce this and other vital road safety messages that will be sent home to parents after the road safety trainers have been in their particular school.

Adults with Learning Difficulties

- 37 The ITB team have met with representatives from Adult Social Care and are in the process of developing a training package to support and train staff who work with adults with learning difficulties who attend day centres to develop pedestrian training that best meets their service user's needs.

Older Drivers (60+)

- 38 ITB and Leeds Older People's Forum have collaborated on a bid and were successful in obtaining funding from the Road Safety Trust to explore the road safety issues older drivers encounter. Between 2018-2022 the numbers of drivers/riders involved in road traffic collisions in Leeds, by age, shows those aged 60+ comprise 10% of the collisions yet 12% of those where there has been a serious injury or fatality; suggesting the collisions are more serious. In this time period, Leeds had 8 driver fatalities and 4 passenger fatalities where the driver of the vehicle is 60+.

39 The “Driving Change Together” project will work closely with older people in Leeds who are over the age of 60 to understand what will work by designing road safety messages for Leeds to encourage older drivers to assess their driving ability as they age and consider alternative modes of transport.

Younger Drivers (16-24)

40 Between 2017-2021, 64 young people were killed or seriously injured in Leeds. The overwhelming majority of this figure is made up of males.

41 Leeds has led on a project at West Yorkshire level to investigate different approaches for young people about to embark upon learning to drive and has procured a workshop with TTC who provide the national speed awareness courses which will be delivered across West Yorkshire from late 2023 in secondary schools and colleges of further education.

42 These workshops will promote awareness and educate on “fatal 5” offences, brain development, in-car distractions, fatigue vs tiredness and passenger strategies to empower and educate young people to make smarter choices when learning to drive and beyond.

Powered Two Wheelers (PTWs)

43 PTWs refers to scooters, mopeds and motorcycles. This is a unique road user group with quite specific needs when it comes to staying safe on the road. They ride vehicles that range vastly in size, weight, power, and potential speed and so require specialist handling skills.

44 Most PTWs are very manoeuvrable but they have distinctive grip and balance requirements meaning that their riders are at a higher risk of being involved in a crash; riders and passengers are particularly vulnerable to injury in general.

45 Motorcyclists make up approximately 3% of the traffic on our roads but are represented in 18% of our KSI.

A65 Trial

46 A trial in Leeds to allow motorcyclists in a bus lane was held on the A65 corridor from Kirkstall to the city centre commencing in 2022. As well as the convenience this offered motorcyclists, by using bus lanes as opposed to busy and congested general traffic lanes, this has the potential to support the safe use of motorcycles in the city. The A65 was chosen as a trial site due to having the most favourable characteristics such as the lanes being wide (generally 4.5m) and infrequent side roads.

47 Other bus lanes in the city have different characteristics. They are both significantly narrower and are in areas with collision records related to turning movements at these side roads. Therefore, we can be less certain that we can apply the findings from the A65 trial to all bus lanes in Leeds.

48 We committed to evaluating the trial against five main criteria:

- Collisions
- Speeds before and during the trial
- Delays to buses
- Impacts on other vulnerable road users e.g. cyclists

- Usage of permitted access by motorcyclists

Across these five criteria, although a small increase in speed of motorcyclists has been seen, across the other 4 criteria the findings are positive to date.

The mean speed, the 85th percentile speed, and the proportion travelling over the ACPO speed limit guidelines, were analysed for the 5 discrete sections of the A65 Bus Lanes.

The overall finding was a trend of a slight increase in the speed of motorcyclists after the implementation of the scheme. The mean speed across all sites went from 21.6 mph to 23.5 mph, the 85th percentile speed went from 32.2 to 33.1 mph, and the Proportions over the ACPO guidelines went from 6.0% to 7.1%.

The ACPO guidelines represent the level of excess speed at which West Yorkshire police would consider undertaking enforcement. The section of the A65 where the proportion of motorcyclists breaching this limit was highest, was the westbound section of Kirkstall Road (between the IRR and Viaduct Road). Here in 2022 the level was 10.2% and increased to 15.2% in 2023. To put this figure into more context, the levels for car drivers at this site were 22.9% in 2022 and 19.4% in 2023. The nature of this section, where the Kirkstall Road presents to drivers or riders joining, as a 6-lane dual carriageway after exiting the Inner Ring Road, is likely to be the primary factor for the lack of speed compliance.

Nevertheless, the levels of excess speed found here by both motorcyclists and car drivers is a concern and shows that the safe speeds pillar of the Vision Zero strategy will require ongoing action to achieve safer roads.

We have seen a sizeable increase in the numbers of motorcyclists travelling on the A65 corridor. Collision monitoring and analysis shows that during the duration of the trial no collisions involving motorcyclists have been recorded. However, as collision trends are normally evaluated over 5-year periods, the strength of conclusions that can be drawn has limitations, until a longer time has elapsed.

As we develop our implementation of Vision Zero we will need to consider when investigating further sites does allowing motorcycles access to bus lanes at specific sites help create the 'safe systems' that are integral to the success of Vision Zero.

49 ITB have begun working with Motorcycle Action Group (MAG) to develop engagement with motorcyclists and will host a northern stakeholder engagement event where the aim is to further promote motorcyclist safety and encourage submissions from this road user group to Operation SNAP.

50 ITB promote initiatives involving PTWs on their social media channels regularly. West Yorkshire Police have been running 'Bike Safe' training courses over the summer and ROSPA have recently created a New Rider Hub.

Communications

51 A full time Senior Communications Officer was appointed to the team in February 2023. One of their main focuses has been on raising awareness of road safety issues in Leeds via social media output on Connecting Leeds' twitter (now X) and facebook pages. The content is in line with the National Police Chief Commissioners' communications calendar (Appendix 3).

52 The Strategy identified a need for there to be a dedicated Leeds Safe Roads Partnership website to communicate and outline responsibilities for addressing road danger in Leeds, publish data and provide an improved facility for people to suggest road safety improvements.

53 The Leeds.gov.uk website is a trusted platform for all those who live and work in Leeds and it has therefore been decided to refresh and relaunch the appropriate pages of Leeds City Council's website. The ITB team are working to update the content of the road safety pages to reflect the Vision Zero focus. This will include links to partners websites such as West Yorkshire Police and West Yorkshire Fire and Rescue.

Enforcement

53 All road users should behave in a way that is safe, legal, and considerate. The Highway Code makes it very clear that those that can do the most harm bear the greatest responsibility to reduce the danger or threat they may pose to others.

54 Whilst all road users can certainly do things that increase the risk to themselves, pedestrians, cyclists and children rarely cause serious or fatal injuries to others.

55 This Vision Zero pillar prioritises driving behaviour, from the extreme 'fatal five' behaviours (speeding, drink and drug driving, distraction, seatbelt offences and careless driving) to all other interactions between different types of drivers, the roads and other road users.

56 Driver behaviour is the most frequent, critical reason for fatal and serious crashes in Leeds. Road users who commit one of the Fatal Five offences are far more likely to be involved in a fatal collision than those who do not. Historically the focus was on the 'fatal four' but since the adoption of the Strategy in Leeds we now refer to the 'fatal five' and have added a fifth area: careless driving. This change has been adopted in Leeds and across West Yorkshire and West Yorkshire Police have adapted this in their operations.

Operation SPARC (Supporting Partnership Action to Reduce Road Casualties)

57 In April 2023, Highways Board approved a further round of funding for Operation SPARC which funds police overtime specifically to target fatal five enforcement. The first deployments happened in June 2023 and will continue until the end of the financial year.

58 In the first month of deployment 142 drivers were spoken to over an 81-hour period. In total WYP have given 162 tickets, the most common of which were not using seatbelts, section 59 warnings, and no insurance.

Operation SNAP

59 Operation SNAP was launched in July 2020 by West Yorkshire Police, an online facility that allows members of the public to submit video footage (dash cams, mobile phones or helmet/body cams) of potential driving offences. This includes dangerous driving around other road users such as horse riders, cyclists, anti-social driver behaviour and using a mobile phone at the wheel. Roads policing specialists review the footage and if they identify the offence and the driver the police may then take action (Appendix 4).

60 Depending on the circumstances the driver may be offered a driver education course, a conditional offer (e.g points on their licence or a fixed penalty) or a summons to attend court.

- 61 ITB promotes Operation SNAP among all road users at all events it attends and has increased its commitment to promote the initiative with key groups such as horse riders, motorcyclists and retailers.
- 62 The action plan set a target of a 5% increase in submissions each year by all partners. Appendix 4 details submissions to date and their outcomes.

E-Bikes

- 63 Liaison between Leeds City Council and West Yorkshire Police about the use of illegal and anti-social e-bike use in Leeds continues. It is for the Police to enforce against dangerous cycling and illegally modified cycles. To this end, West Yorkshire Police carried out an operation on Thursday 7th September 2023, seizing a number of bikes which were illegally modified. This was the 2nd operation of this nature this summer.
- 64 From a Leeds City Council perspective, our on-street teams are tasked with asking riders to slow down where we see them riding too quickly, and we regularly liaise with companies such as Deliveroo and Uber Eats. The Deliveroo liaison has resulted in notices being sent out by Deliveroo to their riders, asking them to ride more carefully in pedestrianised areas. In addition, multi-agency 'Rider Engagement Events' have been held in Leeds, where Leeds City Council, the Police and Deliveroo attend and have the opportunity to talk and listen to riders and information and training on safe riding as part of the Leeds Safe Roads Vision Zero Strategy 2040 is promoted.

Community Speedwatch

- 65 Following the refresh and update of the road safety online pages (expected autumn 2023) a new community guide to deal with local speed problems will be published.
- 66 Speed Indication Devices (SIDS), as used by Neighbourhood Policing Teams and Local Community Committees are old and no longer eligible for service and repair. They are no longer fit for purpose. The data they record cannot be downloaded.
- 67 The ITB team have researched a potential replacement that will be loaned to the team in late August 2023 for a trial month. If this is successful it is proposed to use CRSTS funding to replace all these SIDS, eight will be replaced in total along with a dedicated laptop to download the data from the SID which will add a new useful dataset.
- 68 ITB have renewed the community risk assessment and will commit to provide training for all community groups wanting to use the new SIDS as required.

Speed

- 69 A review of the speed limits on Leeds' A and B roads was completed 8 years ago. This resulted in several increases and decreases of speed limits which have all now been implemented. A program of selective review of speed limits has been included in the CRSTS programme to further expand 20mph speed limits into areas of high pedestrian demand, e.g town centres. A further programme of review of rural roads speed limits is also included. Future cases will be considered on a case-by-case basis as the public can still request speed limit changes to the Traffic team directly.

- 70 The Traffic team are working with Leeds City Council IT to improve the speeding concerns reporting process and this will be linked into the improvements being sought to the road safety pages of Leeds City Council's website.
- 71 Ten locations have been identified for a pilot to investigate reducing from the national speed limit to 50mph, using collision data (2017-21), expected casualty saving and rate of return as part of a reactive CRSTS programme. This has been refined to six locations for implementation. These six sites were the ones with the highest number of collisions, met the national guidance and will require police support.
- 72 Following a period of consultation, implementation will likely start in September on this pilot programme.
- 73 This is the first time we are doing a programme of this type which will be closely monitored. If successful consideration will be made to a full roll out.
- 74 The installation of 20 mph speed limits on all residential streets in Leeds is due for completion by the end of 2023 (Appendix 2). Harewood will be the last ward to be completed.
- 75 Following the installation of the 20 mph limits the sites are reviewed for the installation of speed reduction measures. Any sites identified will be funded through CRSTS. Work on existing sites will be completed after Christmas, before the end of the 2023/24 financial year.
- 76 West Yorkshire Safety Camera Partnership, independently, and ahead of Central Government guidance has completed a safety camera review in West Yorkshire which was implemented in February 2023 ([West Yorkshire Safety Camera Criteria](#)) .
- 77 Five community concern sites for mobile speed cameras have been approved in Leeds since the new criteria was implemented (20/02/23 to 07/07/2023) with 3765 offences captured over 200 hours.
- 78 Three new average speed camera sites have been agreed ; Dawson's Corner to Bramley, Dawson's Corner to Thornbury and Rein road to the Kirklees border and will be installed by the end of the year.

Recommendations from Scrutiny Board August 2023 update

- 79 In April 2022 the Scrutiny Board's report fully endorsed the forthcoming adoption of Vision Zero but stressed that Vision Zero really was "everyone's business" and that it needed recognition as its own public health challenge. The board recognised that there was an absolute need for physical interventions, technical advancements and enforcement activities but that this must be supported by a programme of community engagement, communication and education that would encourage a significant change in attitudes to road safety.
- 80 The Board felt that by strengthening existing partnerships this would maximise every £ spent on road safety.

Recommendations to National Legislators

Scrutiny Inquiry Report Ref	Recommendations to National Legislators	
5.10	Road Safety criteria requirement for infrastructure investment	To recommend to Government that explicit road safety requirements form standard criteria in all transport infrastructure investment to promote scheme design in line with a Vision Zero approach.
	June 2022 Officer Response: Supported – this should be done at a West Yorkshire level from the Vision Zero Board / WY Safe Roads Executive and can also be sent from the Leeds Safe Roads Partnership (LSRP).	
	August 2023 Officer Update: In 2022 Leeds City Council joined PACTS – the Parliamentary Advisory Council for Transport Safety, which is a charity set up to raise the profile of road safety and lobby government to influence policy on matters requiring change. The specific action relating to criteria promoting Vision Zero in transport infrastructure investment is still a work in progress but locally discussions relating to this being a requirement through the WYCA Assurance Framework and Highways Board are being progressed.	
5.11	National status of roads policing	To support the inclusion of roads policing within the strategic policing requirement to increase the visibility and status of this work.
	June 2022 Officer Response: Supported – this should be delivered by the Vision Zero Board at West Yorkshire level.	
	August 2023 Officer Update: West Yorkshire Police contributed to the Roads Policing Strategic Threat and Risk Assessment (RoPSTRA) 2022/23 and the threat and risk associated with roads policing was reflected in the strategic policing requirement published on 20/2/2023, where Roads Policing was included, for the first time, as a cross cutting capability alongside three other capabilities: armed policing, digital forensics and Joint Emergency Interoperability Principles (JESIP) trained police response staff.	
5.27	Safety Camera Criteria	<p>To advocate that the Department for Transport allows greater flexibility within a revised circular 1/2007 so as to enable the installation of safety cameras in response to emerging risk in addition to the existing ‘high risk’ criteria.</p> <p>To lobby Government to ensure the views of local elected representatives inform the consultation on a revised Department for Transport circular 1/2007.</p>
	June 2022 Officer Response: This request has already been put to the DfT from the LSRP. Members of the LSRP are party to the consultation and continue to promote the requested flexibility. As no date has yet been fixed for publication of the new national criteria the West Yorkshire Safety Camera Partnership is proposing to implement amended local criteria in the interim.	

August 2023 Officer Update: Unfortunately, the Department for Transport (DfT) still haven't published their new guidance in respect of safety camera criteria and are still reviewing comments provided from their 3rd draft consultation report. Leeds City Council, West Yorkshire Police (WYP) and the West Yorkshire Safety Camera Partnership (WYSCP) continue to engage with the DfT to support changes to enable a more flexible approach to safety camera deployment in this anticipated updated circular.

Leeds in its commitment to Vision Zero and its casualty reduction ambitions have in parallel to the above, continued to work in collaboration with WYP and the WYSCP to produce a new more preventative and proactive strategic approach for the camera partnership, including a revised camera deployment criteria. This new strategic approach was launched on the 22nd February 2023 and has resulted in significant improvement in the ability to deploy safety cameras within Leeds and the wider district area.

Following the public launch of the revised safety camera strategy the WYSCP has continued to develop enforcement activity adopting the new data led approach to evidence current and emerging risks. In addition to existing enforcement sites, the Leeds traffic analyst has undertaken 34 assessments against the new 'core' high risk site criteria on behalf districts, 20 within Leeds. 13 sites meet the core site criteria and 14 are pending completion. 7 sites do not meet the core site criteria and have been reassessed against community concern criteria or referred bac for considerations of other forms of intervention.

A further 68 assessments have been undertaken in response to concern site referrals against the new criteria, 30 in Leeds. 19 sites meet the criteria and 41 are pending finalisation. 8 sites do not meet the criteria for camera enforcement and other tactical interventions will be considered.

Since the launch of the new strategy 2564 offences have been detected at community concern sites (to 1/8/2023).

The 'full' core camera assessment undertaken (for fixed, mobile, and average speed enforcement) are summarised in the following table:

Authority	Requests	Meets criteria	Does not meet criteria	Being assessed/waiting for further information
Leeds	20	7	3	10
Bradford	4	2	1	1
Wakefield	3	1	2	0
Calderdale	1	0	1	0
Kirklees	6	3	0	3

Community concern site assessments are summarised below:

Authority	Requests	Meets criteria	Does not meet criteria	Being assessed/waiting for further information
Leeds	30	9	7	14
Bradford	9	4	0	5
Wakefield	0			
Calderdale	29	6	1	22
Kirklees	0			

Average speed cameras

Commissioned by Leeds City Council, contractors have now completed the installation of the planned average speed safety camera system on Bradford Road, Pudsey and on the Leeds Outer Ring Road (Horsforth/ Rodley) and on Stanningley bypass. Calibration of these new camera sites are ongoing and it is envisaged these will be operation by early October 2023. These will be the first average speed schemes on the urban road network in West Yorkshire following the successful use of this technology on the motorway network.

A further collaborative average speed project on the A653 between Leeds and Kirklees has been designed and is presently at the order/procurement stage.

New 'red-light' enforcement cameras.

Leeds has identified 3 new red-light enforcement locations and funding has been secured for these sites to be commissioned in the current financial year.

These cameras will be operated by West Yorkshire Police on behalf of the WY Safety Camera Partnership at the following locations:

- Tingley R/about.
- Fforde Green junction
- A61/ M621 on-slip.

Legislation regarding the use of handheld devices

To lobby Government to deliver legislative changes that that would enable the police to take direct enforcement action in any circumstances where drivers use handheld devices while at the wheel.

5.40

June 2022 Officer Response: Legislative Changes occurred on 25/3/22 making enforcement much more straightforward. Monitor changes in police enforcement via Operation Snap / RPU enforcement data.

August 2023 Officer Update: The legislative changes in respect of mobile phone use provided further clarity on what may constitute 'use'. However, the burden of proof remains on the prosecution to prove that a mobile phone is in fact being 'used' within the meaning of the Act, and it is not sufficient for the police to simply show that an alleged offender has a device in their hand. Establishing evidence to demonstrate, beyond reasonable doubt, that the device was being used continues to present challenges for the police. There is no explicit power for the police to seize or examine a mobile phone in-order to gather evidence relating to its alleged use. In the 12 months to June

	2023 WYP prosecuted 2469 drivers in connection with the unlawful use of mobile devices. This is compared to 1924 offences for the previous 12-month period.	
5.43	Requirements for new vehicle set up	To lobby Government to require manufacturers and re-sellers to demonstrate to consumers how in car technology can be used to restrict smartphone use to incoming hands-free calls while driving.
	June 2022 Officer Response: To be reviewed as part of VZ action plan.	
	August 2023 Officer Update: In 2022 Leeds City Council joined PACTS – the Parliamentary Advisory Council for Transport Safety, which is a charity set up to raise the profile of road safety and lobby government to influence policy on matters requiring change. This action has not yet been raised with PACTS and will be picked up in a future year of VZ delivery.	
5.71	Graduated Driver Licence	To lobby government to reconsider the introduction of a graduated driver licence in the UK.
	June 2022 Officer Response: To be reviewed as part of VZ action plan.	
	August 2023 Officer Update: This action has not yet been raised with PACTS and will be picked up in a future year of VZ delivery	

Strengthening Local Operational Practice

Ref	Recommendations Regarding Local Practice	
5.7	Political leadership regionally	Ensure that there is clear, cross-party political leadership at a regional level with politicians represented on a Vision Zero Board.
	June 2022 Officer Response: West Yorkshire VZ Board established December 2021 with political representation from Leeds from Cllr Hayden – lead member for Infrastructure and Climate.	
	August 2023 Officer Update: Complete	
5.7	Direct representation on Vision Zero Board	Co-opt representatives of victims of road death on to the proposed regional Vision Zero Board to ensure ‘critical friend’ challenge and placing them at the centre of policy making.
	June 2022 Officer Response: VZ Board includes – local road safety campaigner Ian Greenwood and rep from BRAKE the road safety charity.	

		August 2023 update: Still a work in progress for full membership, Ian Greenwood is invited to and attends.
5.9	Partnership working	Identify potential opportunities for closer partnership working, including more collaboration at a targeted local level to maximise the impact of existing resources.
		June 2022 Officer Response: To be reviewed as part of VZ action plan but LSRP seeks to ensure partnership working at the local level.
		August 2023 update: LSRP has updated its governance procedure and refreshed its membership to ensure local level partnership working. Subgroups have been established across all pillars reporting into LSRP.
5.49	Partnership working between highways and planning officers	Ensure that opportunities to secure funding for road safety interventions through the planning system are maximised, and that the detail of schemes is informed by community knowledge of locations of risk and/or dangerous behaviour.
		June 2022 Officer Response: Supported – local ward members to liaise with Highways Development Officers during pre-application / planning application process – contact: gillian.macleod@leeds.gov.uk
		August 2023 Officer Update: Highways Development Officers have received training on the Vision Zero safe system approach and incorporated this into their comments in relation to standard issues to be considered in assessing safety of proposed developments and off-site highways works.
5.51	Community structures to tackle dangerous driver behaviour	Consider ways in which multiple agencies can work more closely with communities to identify concerns about road safety – with a view to improving local intelligence, providing evidence of emerging risks and delivering targeted interventions that address dangerous behaviours – potentially using a model similar to that used to address Anti-Social Behaviour.
		June 2022 Officer Response: To be reviewed as part of VZ action plan – officers to arrange discussion with ASB team to review model.
		August 2023 Officer Update: Still a work in progress. Leeds is now subject to a city-wide PSPO (Public Space Protection Order). In Leeds, PSPOs have been used to combat several issues, including consuming alcohol on street, nuisance use of motor vehicles, ingesting psychoactive substances in public places, group related ASB and street parties.
5.52	Language	Ensure that the language used to frame debate and communicate policy reflects cause of collisions and

		the centrality of the impact of road death and injury on victims.
		June 2022 Officer Response: Identified as part of VZ Strategy.
		August 2023 Officer Update: Further emphasis on ensuring that all publications, press communications and social media content uses language appropriately, no longer using the word “accident” which further stresses the human cost of a collision “victims” also emphasising that vehicles do not cause crashes but their drivers do.
5.62	Pedestrian Crossing Technology	The results of a review of accident statistics at pedestrian crossings to be provided to the Scrutiny Board to understand the impact of changing technology.
		June 2022 Officer Response: To be monitored during 2022/23 for report back in 2023.
		August 2023 Officer Update: To be provided
5.63	School Crossing Patrols	The Passenger Transport Team * and the Influencing Travel Behaviour Team to assess options to provide additional support to schools where an application for a school crossing patrol is unsuccessful.
		June 2022 Officer Response: School crossing patrol process to be reviewed as part of the VZ Strategy. <i>*The team now responsible for SCP sits within Facilities Management in Civic Enterprise Directorate.</i>
		August 2023 Officer Update: ITB have met with CEL team, process still in draft form. Work in progress.
5.64	School Crossing Patrols	To increase the visibility of information on the Council’s website about the process to apply for a school crossing patrol and the details of how to pay for that service if the application is unsuccessful.
		June 2022 Officer Response: School crossing patrol process to be reviewed as part of the VZ Strategy.
		August 2023 Officer Update: Once finalised this will be included in the LCC website update.
5.69	Amplifying the voice of victims in education	Explore education materials that amplify the consequences of road death through the experiences of victims and their representatives
		June 2022 Officer Response: To be reviewed as part of VZ action plan.
		August 2023 Officer Update: ITB have reviewed the lesson plans currently offered to include VZ messages for academic year 2023-2024. Further development is planned to include education materials

	that amplify the consequences of road death through lived experience in a future year of action plan delivery.	
	Extend education programmes to include further education institutions	Identify ways to engage with more young people who may have recently become new drivers, specifically including further education institutions.
	June 2022 Officer Response: To be reviewed as part of VZ action plan – also being considered at West Yorkshire level.	
	August 2023 Officer Update: ITB led on a West Yorkshire level project to look at other ways to engage with and include this cohort of young people. A series of purpose written workshops will commence from late 2023, provided by TTC.	
5.71	Communication	Explore opportunities to promote more road safety messages on digital signage (Variable Messaging Signs) across the Leeds’ road network.
	June 2022 Officer Response: New UTMC system upgrade to allow scrolling messages to include road safety messaging to be programmed.	
	<p>August 2023 Officer Update: In January 2023 Highways Board approved the purchase of four new VMS signs for road safety messaging. These signs will be installed late Autumn 2023 in Belle Isle, Kirkstall, Harehills and Killingbeck.</p> <p>The ITB team, using the Police Calendar send through specific road safety messages each month to UTMC for programming on the existing VMS (Appendix 3)</p>	
5.73	Provision of KSI information on Data Mill North	Ensure accurate and updated information about KSI figures is published on Data Mill North and provide clear signposting to this data.
	June 2022 Officer Response: To be reviewed as part of VZ action plan.	
	<p>August 2023 Officer Update: KSI data is published on the LCC website here, going up to 2021 (the 2022 data isn’t yet finalised). The LCC webpage linked above has a link to Data Mill North, but this page doesn’t present KSI statistics, it’s just a repository for the raw data. The purpose of Data Mill North is predominantly to host raw data for individuals to analyse, rather than summarising data in a user-friendly format. The Data Mill North page also provides a contact email address for anyone wanting to get hold of our annual report. It also provides a link to the DfT’s interactive dashboard. Going forward we will provide KSI data on LCC RTC page.</p>	

What is the timetable and who will be responsible for implementation?

81 The Strategy sets out our approach until 2025 and provides short-, medium- and long-term measures along with regular review to monitor progress to achieve the vision of eliminating collisions where people are killed or seriously injured.

Conclusion

82 The strategy sets out our approach to 2040 and the team will continue implementation of it. By the end of 2025 (the end of the action plan) we will be able to look forward and project the areas that will need future focus on and will form our next 3-year action plan.

Appendices

- Appendix 1- Leeds Safe Roads Vision Zero 2040 Action Plan Tracker
- Appendix 2 -Map of 20 mph zones in Leeds
- Appendix 3 - National Police Commissioners Calendar and programme of road safety VMS messages
- Appendix 4 -Operation SNAP card
- Appendix 5- West Yorkshire Police/West Yorkshire Safety Camera Partnership Update
- Appendix 6 – Traffic Engineering Master Programme

Background papers

None

Appendix 1 Vision Zero Action Plan Tracker

Subgroups Targets

VZ = Generic FUND = Funding ENF = Enforcement	DAT= Data group	SPD= Safe Speeds	VEH= Safe Vehicles	RDS = Safe Roads	Comms, , BEH = Safe Behaviours and People (inc. and Comms subgroup)	EDU = Education	PCR= Post Collision learning
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	Code	Deliverable	timeframe	Interventions/Actions	Progress / RAG rating
Generic	VZ1	Publish an annual report to record progress against the strategy aims and actions.	Start 2023 then ongoing		Ongoing
Generic	VZ2	Establish a Vision Zero Expert Panel to share information, learn from best practice and inform our actions. The panel will meet at least every six months	2022	Next meeting 28 th September 2023	Complete
Generic	VZ3	Respond to policy and other consultations locally, regionally and nationally to incorporate Vision Zero principles.	ongoing	As required - In 2022 Leeds City Council joined PACTS –which is a charity set up to raise the profile of road safety and lobby government to influence policy on matters requiring change. The specific action relating to criteria promoting Vision Zero in transport infrastructure investment is still a work in progress but locally discussions relating to this being a requirement through the WYCA Assurance Framework	Ongoing

	Code	Deliverable	timeframe	Interventions/Actions	Progress / RAG rating
				and Highways Board are being progressed	
Generic	FUND1	Develop a revised approach to ranking road safety infrastructure interventions eligible for CRSTS funding to ensure those with greatest benefit are prioritised.	2023 - 34	Ongoing	25%
Generic	FUND2	In partnership, explore funding opportunities to identify gaps in post-collision care/support services or victims and their families and emergency services staff in Leeds and West Yorkshire.	2023/4	To be picked up at West Yorkshire Executive Vision Zero Board	Not started
Data group	FUND3	Request that West Yorkshire Safe Roads Partnership adopts a data driven, evidence-based approach to prioritise funded interventions that are most effective at eliminating serious and fatal injuries.		A West Yorkshire data group has been established.	Complete
	CONS1	Officer(s) from the council's Influencing Travel Behaviour road safety team to attend all Community Committees at least once every 12 months.	2023		Complete
	CONS2	Engage with organisations that represent road-users who are more likely to be harmed by traffic and organisations that help victims affected by road injury and death, ensuring diversity and equality in our approach, to identify and reduce risks and hazards, deliver education and awareness-raising activities.		Ongoing Organisations engaged with MAG, BHS, Leeds Older People's Forum, Equalities Hub Older People, Child Friendly Leeds, Adult Social Care	50%
Data Group	DAT1	Publish collision data annually on the council's website and on Data Mill North; provide links to other datasets monthly/quarterly.	ongoing	Data will be published once 2022 figures have been released by Dft	10%
Data Group	DAT2	Within 3 years, carry out in-depth analysis to understand:	2022 - 25	Ongoing at a Leeds and West Yorkshire level	

	Code	Deliverable	timeframe	Interventions/Actions	Progress / RAG rating
		<ul style="list-style-type: none"> • more about correlations between crashes that result in serious harm and all those involved, injured or not • who is speeding, not wearing seatbelts, using mobile phones, drink/drug driving • the emergence of casualties involving vehicles such as e-scooters, quad bikes and other micro-mobility modes • correlations between injury risk and socio-economic demographics such as access 			
Safe Behaviours Comms subgroup	COMMS1	<p>Set up a Leeds Safe Roads Partnership Communications working group in 2023 to coordinate communications about:</p> <ul style="list-style-type: none"> • the outcomes of police operations to raise awareness and deter dangerous driving behaviours • changes to legislation and the Highway Code, relevant consultations • national, regional and local road safety events and campaigns 	2023 then ongoing	Moved to West Yorkshire Comms Group.	20%
Safe Behaviours Comms subgroup	COMMS2	<p>Launch a dedicated Leeds Safe Roads website to communicate and outline responsibilities for addressing road danger in Leeds, publish data and provide an improved facility for people to suggest road safety improvements.</p>	2023 - 24	Ongoing	10%
Safe Behaviours Comms subgroup	COMMS3	<p>Review the process then publicise and signpost people about how to make requests for/report:</p> <ul style="list-style-type: none"> • where speeding occurs • new pedestrian crossings • speed limit reviews • safety cameras • speed limit signs 	ongoing	Ongoing	25%

	Code	Deliverable	timeframe	Interventions/Actions	Progress / RAG rating
		<ul style="list-style-type: none"> • school crossing patrols • maintenance • light-touch infrastructure – wand orcas etc • enforcement • nuisance / obstructive parking • dangerous junctions and other sites 			
Safe Behaviours Comms subgroup	COMMS4	Prepare a community guide about how to deal with local speed problems.	2023	In the process of sourcing a new user friendly SID, with downloadable data. Once this is complete guide can be updated.	5%
Safe Behaviours Comms subgroup	COMM5	Increase followers/subscribers of the Connecting Leeds blog, Commuter newsletter and social media platform by 5% each year to widen our reach.	ongoing	This is the first year – establishing a baseline	10%
Safe Behaviours Comms subgroup	COMMS6	<p>Within the next 2 years develop communications campaigns to raise awareness of and grow reach of:</p> <ul style="list-style-type: none"> • support services available to victims and their families and emergency services staff. • safe vehicle messages to professional drivers and fleet operators. • preventative technology such as ‘black boxes’ 	2023 - 24	Ongoing	5%
Safe Behaviours Comms subgroup	COMMS7	Develop Vision Zero kitemark or programme in partnership with WYSR to encourage and recognise best practice in safe road behaviours and design.	2024	West Yorkshire target	Not started
Safe Behaviours Comms subgroup	EDU1	Set up quarterly meetings of the Leeds Safe Roads Partnership Education Delivery Group to:	2022	Meetings have been established quarterly. The full training offer by all partners will be	40%

	Code	Deliverable	timeframe	Interventions/Actions	Progress / RAG rating
		<ul style="list-style-type: none"> • coordinate delivery of road safety education and training by LCC and partners • identify ways to integrate safe and sustainable travel training into the curriculum • promote driver, motorcyclist and rider training programmes. 		compiled and published on Leeds for Learning	
Safe Behaviours Comms subgroup	EDU2	Increase delivery of cycle lessons to adults and children.	2022 - 23	Bikeability contract for 2023/24 re-tendered. Places for delivery in 2023/24 confirmed as same level as 22/23 with initial funding. Awaiting details of Stage 2 funding which should offer additional places for delivery. Target schools being reviewed for September 2023 when contract with provider will begin.	40%
Safe Behaviours Comms subgroup	EDU3	Increase the number of, and expand the reach of, local, regional and national road safety events and campaigns by working in partnership with stakeholders.	ongoing	Ongoing work. ITB publish road safety campaigns regularly through Connecting Leeds e.g. Operation Close Pass and Travel like you Know Them and will contribute regular articles to West Yorkshire platform.	30
Safe Behaviours Comms subgroup	EDU4	In a trauma-informed way, draw on the experiences of victims and their families and all others affected to support behaviour change and post-collision learning and consider how these might support wider communications plan and education.	2023 - 24	Ongoing- ITB Comms investigating a talking heads video aimed at young drivers. Plan to use model to target other groups	Not started

	Code	Deliverable	timeframe	Interventions/Actions	Progress / RAG rating
Safe Behaviours Comms subgroup	EDU5	Develop a programme with partners in health and WYP to educate local champions in communities, schools, nurseries and children's centres about child car seat legislation (including car-seat fitting sessions) and deliver at least 4 sessions per year from 2023.	2023	Launch as part of Leeds Baby Week 2023 date 14-20 Nov 2023 Prepare car seat content by end October ready to launch for Road Safety Week 2023. Car seat check package purchased from accredited provider. Sessions planned for autumn 2023. Promote Good Egg pack (on line). Arrange sessions for health visitors & childrens centres	40
Data Group	ENF1	Identify who is causing harm, develop and deliver data-led police enforcement operations to tackle dangerous and anti-social behaviours, including the 'fatal five', and stolen vehicle offences.	Ongoing	Op SPARC relaunched June 2023. City-wide PSPO (Public Space Protection order)	20
Data Group/Safe Speeds	ENF2	Trial data-led enforcement on identified: <ul style="list-style-type: none"> • rural roads • 20mph zones 	2023	WYP owned action	Not started
Safe Roads	ENF3	Increase the number of submissions to Operation SNAP to report dangerous driving by 5% each year.		COMPLETE and ongoing	100
Safe Roads	ENF4	Each year, deliver at least 4 'Close Pass' initiatives with WYP targeting: <ul style="list-style-type: none"> • drivers passing horse-riders • drivers passing cyclists. 	Ongoing annual Programme in Spring/summer	Two cyclist operations and one horse operation August 2023 One more horse Autumn 2023.	75

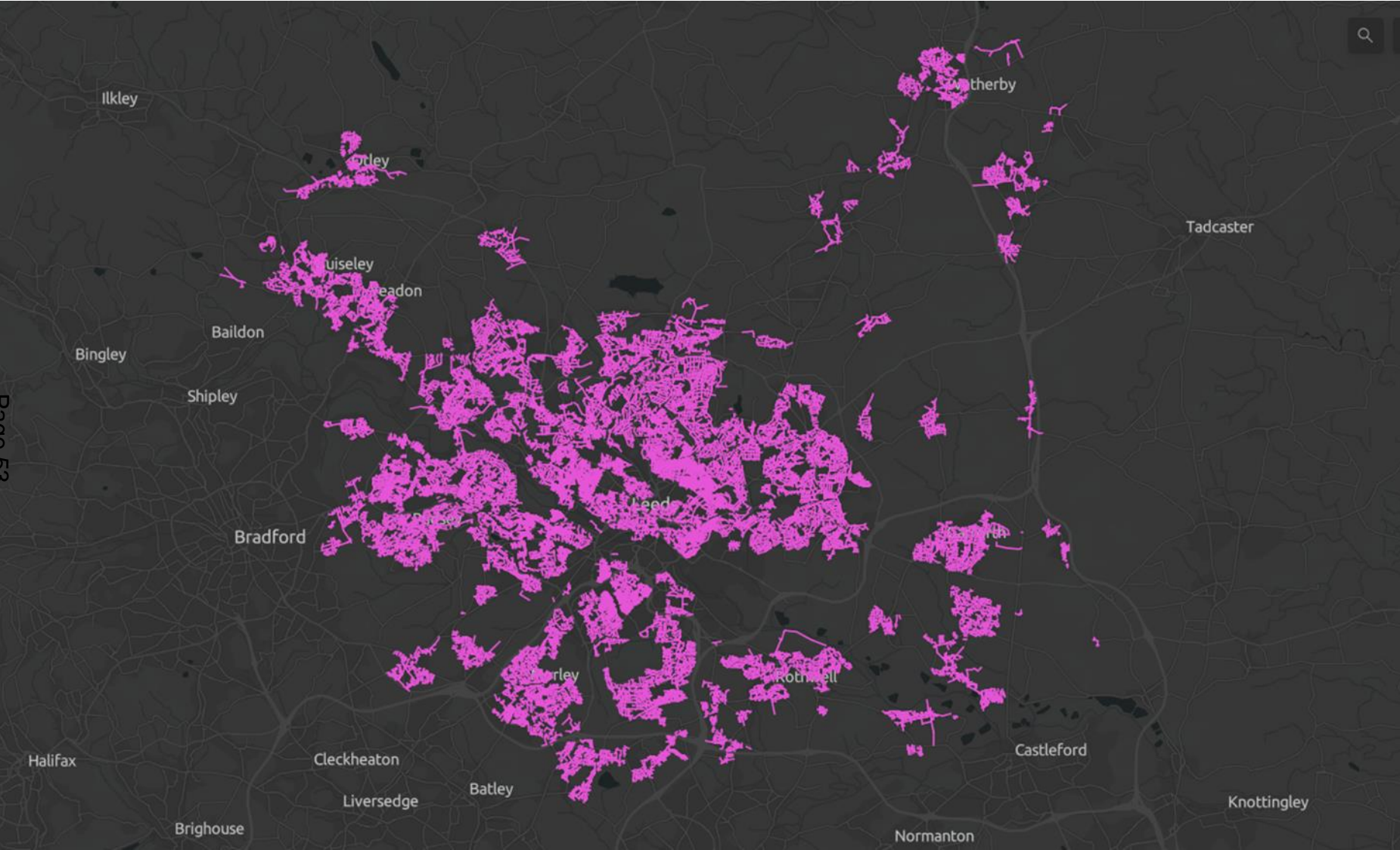
	Code	Deliverable	timeframe	Interventions/Actions	Progress / RAG rating
Safe Behaviours Comms subgroup	BEH1	With WYP and WYSR, incorporate careless driving to create a 'Fatal Five' road traffic offences, communicate this change and adapt operations accordingly.	2023	Complete – incorporated at a regional level	100
Safe Vehicles/Behaviours	BEH2	West Yorkshire Police, with the support of other partners where appropriate, will continue to address the issue of road death and injury resulting from people driving stolen vehicles and from hit and run crashes.	Ongoing	WYP led	Not started
Safe Vehicles/Behaviours	BEH3	Work with partners including Public Health to develop a bespoke programme to support groups most at risk from dangerous driving offences, for example drug and alcohol addiction services.	2024 - 25	Initial meetings to establish links with Public health Sept 2023	5
Post Collision/ Behaviours	BEH4	Work with health professionals and support organisations to identify appropriate measures to prevent deaths and injuries on our roads from self-harm and apply for grant funding to deliver interventions.	2023 -24	Ongoing work	10
Safe Roads	BEH5	Install technology to detect pedestrians and deploy support to prevent self-harm on the strategic road network.	2022 - ongoing	Ongoing	10
Safe Speed	SPD1	Review sections of non-motorway roads currently signposted with the national speed limit and consider reducing this to a maximum of 50mph.	2023- 24 Then ongoing	Ongoing work to trial stretches	50
Safe Speed	SPD2	Review speed limits on local roads and introduce interventions to support to reduced limit where appropriate	2023-24 Then ongoing	Ongoing	
Safe Speed	SPD3	Investigate, record and respond to requests for: <ul style="list-style-type: none"> • reviews of speed limits • sites for new safety cameras • enforcement of local speeding issues 	Ongoing	Work ongoing with IT	20

	Code	Deliverable	timeframe	Interventions/Actions	Progress / RAG rating
Safe Speed	SPD4	Identify, assess and submit applications for approval by the West Yorkshire Casualty Prevention Safe Camera Partnership for: <ul style="list-style-type: none"> • sites for new safety cameras • new locations for mobile speed cameras • average speed camera sites 	ongoing	Ongoing	50
Safe Speed	SPD5	Complete the installation of 20mph speed limits on all residential streets in Leeds.	2023	Harewood ward is last to be implemented	90
Safe Speed	SPD6	Install speed reduction measures to reduce mean speeds at 20mph sites.	Ongoing	Ongoing	50
Safe Speed	SPD7	Investigate participating in the National Community Speedwatch programme and deliver through local Neighbourhood Police Teams if supported.	2023	Ongoing – investigating new SIDS with WYP for implementation.	5
Safe Speed	SPD8	Identify, consider and implement new solutions to increase speed compliance and build partnerships with experts in this field.	Ongoing	Ongoing	Ongoing
Safe Roads	RDS1	Maximise crossing times for pedestrians, horse riders and cyclists at all new and refurbished signals and at 5% of existing crossings each year.	Ongoing	Ongoing	Ongoing
Safe Roads	RDS2	Implement advanced stop lines where practical during all refurbishment, maintenance and other works. Implement advanced stop lines where practical during all refurbishment, maintenance and other works.	Ongoing	Ongoing	Ongoing
Safe Roads	RDS3	Research the effectiveness of VMS messaging in partnership with Leeds Universities and investigate use of other roadside advertising for road safety messages.	2023 - 24	Discussion to be taken to Expert panel in September 2023	10
Safe Roads	RDS4	Apply for and use powers under Part 6 of the Traffic Management Act 2004.	2023	Ongoing	25

	Code	Deliverable	timeframe	Interventions/Actions	Progress / RAG rating
Safe Roads	RDS5	Identify sites for sensor technology to detect near misses and red-light running.	2023 - ongoing		Not started
Safe Roads	RDS6	Implement the recommendations arising from the government's Pavement Parking consultation (November 2020) when available.	2023 - ongoing		Not started
Safe Roads	RDS7	Evaluate the 'motorcycles in bus lanes' trial and expand if appropriate.	2023 - ongoing	Evaluation complete	25
Safe Vehicles	VEH1	Deliver and report on the vehicle safety enforcement programme and compliance checks on the strategic road network.	Ongoing	Included on LSRP safe Vehicles agendas	Pending
Safe Vehicles	VEH2	Participate in available trials of new technology that promotes safe driving, protects occupants inside the vehicle and reduces the severity of impact on road-users outside the vehicle.	Ongoing	Ongoing	5
Safe Vehicles	VEH3	Work with WYCA to consider the introduction of a bus safety standard to ensure that the safest buses are driven throughout the district and to reduce casualties on PSVs.	2023	West Yorkshire Level	Not started
Safe vehicles	VEH4	Identify current levels of speed compliance in council and contractor vehicles and <ul style="list-style-type: none"> • investigate costs of introducing telematics and dashcams and implement as appropriate. • trial technology to ensure compliance with speed limits. 	2024 – 25	Initial meetings with LCC fleet representatives. LSRP Safe Vehicles agenda	10
Post Collision/Data	PCR1	Design a process to collate all recommendations from post-collision investigation reports from WY Police, the Coroner, the Child Death Overview Panel and council's road safety officers.	2023 – 24		Not started
Post Collision/Data	PCR2	In partnership with the Vision Zero Expert Panel, carry out a review of our approach to collision investigation to	2025	Target for future year	10

	Code	Deliverable	timeframe	Interventions/Actions	Progress / RAG rating
		incorporate best practice learning by 2025.			
Post collision learning	PCR3	Work with the Coroner for Leeds to identify ways to share data quickly to reduce delays in the investigation.	As required		10

Appendix 2 – Map of 20 mph sites in Leeds



Appendix 3- National Police Chief Commissioner's Calendar and Programme of Road Safety Messages for VMS

April	May	June	July	August	September	October	November	December	January	February	March
National Campaigns											
Walk to Work Day 1st April National Motorcycle Safety Week 3-8 April	National Walking Month 1-31 May Walk to School Week 15-19 May	National Bike Week (100th anniversary) 5th-15th June Child Safety Week 5th -11th June Brake Kids Walk 14 June		National Road Victims Month 1-31 Aug Cycle To Work Day 4th Aug	World Car Free Day 22 Sept	International Day of Older Persons 1st Oct Tyre Safety Month 1- 31 Oct Clocks Change 29th October Vision Zero Strategy	Brake Road Safety Week (theme - Let's talk about speed) 19th -25th Nov World Day of Remembrance for Road Traffic Victims 19 Nov	International Day of Persons with Disabilities 3 Dec			International Womens Day 8th March The Big Pedal Clocks Change 31 March
NPCC Calendar											
National 2 Wheels Op 10-23 April - Comms 17th-23 April - Enforc't	Global RS Week 15-21 May Project Edward 15 -19 May	National Seat Belt Op 5-25 June Comms 12-25 June Enforc't	Commercial Vehicle Week 10 -23 July comms 17-23 July Enforc't	Drink & Drug Driving Week 14-27 Aug - Comms 22nd -28th Aug - Enforc't	Vulnerable Road Users 11-24th Sept - Comms 18-24th Sept -	Tyre Safety Month 1-29 Oct National Speed Op	Op Drive Insured Dates TBC	National Alcohol & Drugs Op 1st Dec-1st Jan - Comms		Mobile Phones Op 19 Feb-10 March Comms 26 Feb -10 March	
VMS messaging 4 lines of 15 characters											
2 Wheels Op DRIVERS - LOOK OUT FOR PEOPLE TRAVELLING ON TWO WHEELS DRIVERS: YOU MUST LOOK OUT FOR MOTORBIKES HIGHWAY CODE	Walking Month GOOD DRIVERS LOOK OUT FOR PEDESTRIANS ROAD HIERARCHY HIGHWAY CODE: DRIVERS GIVE WAY TO PEDESTRIANS AT T-JUNCTIONS Walk to School Week (lead up - and week 8-19 May) DRIVE WITH SAFETY OF CHILDREN IN MIND DRIVE SLOWLY NEAR SCHOOLS CHILDREN MAY BE CROSSING Coronation (week before and weekend 1-8) DON'T BE A	Clean Air Day 5-14 June CLEAN AIR DAY IS ON 15 JUNE WHY NOT LEAVE CAR AT HOME LESS CARS MEANS CLEANER AIR GO CAR FREE ON 15 JUNE Bike Week 5-11 June GOOD DRIVERS ALWAYS LOOK TWICE FOR CYCLISTS GIVE CYCLISTS AT LEAST 15M WHEN OVERTAKING AT T-JUNCTIONS DRIVERS MUST GIVE WAY TO CYCLISTS	Vision Zero 1-31 July VISION ZERO: NO ROAD DEATH OR SERIOUS INJURY BY 2040 FATAL AND SEVERE CRASHES ARE PREVENTABLE #VISION ZERO FOOTAGE OF A NEAR MISS? UPLOAD @ OP SNAP #WYPOLICE	NRV Month HIGHWAY CODE: DRIVERS MUST TAKE GREATEST RESPONSIBILITY VISION ZERO AIM: NO ROAD DEATH OR SERIOUS INJURY BY 2040 HIGHWAY CODE: THOSE WHO POSE MOST RISK MUST TAKE MOST CARE	World Car Free Day -18 - 22nd Sept 22 SEPT IS CAR FREE DAY TRY TO WALK OR BIKE BUS OR TRAIN LEEDS AIMS TO BE A CITY WHERE YOU DON'T NEED A CAR #CARFREEDAY2023 SEPT 22ND TIME TO WALK BIKE BUS TRAIN	Tyre Safety Month October ARE YOUR TYRES SAFE? GET THEM CHECKED! OCT IS TYRE SAFETY MONTH: CHECK YOUR AIR, CONDITION, TREAD Older Persons Day 1st Oct DRIVERS: GIVE OLDER PEDESTRIANS TIME AND SPACE REGULARLY CHECK IF YOUR EYESIGHT HEARING HEALTH AFFECT DRIVING GOOD DRIVERS: LEAVE SPACE	Road Safety Week 19-25 Nov (THEME - LET'S TALK ABOUT SPEED) DRIVE IN A WAY THAT PROTECTS ALL ROAD USERS DRIVING FASTER THAN THE LIMIT INCREASES RISK OF A CRASH FASTER DRIVING MEANS LONGER STOPPING DISTANCE SPEEDING COSTS LIVES! SLOW DOWN! WATCH YOUR SPEED	HIGHWAY CODE: DRIVERS: MUST LOOK OUT FOR MOST VULNERABLE DRIVERS: YOU MUST LOOK OUT FOR PEDESTRIANS HIGHWAY CODE HIGHWAY CODE: GIVE WAY TO PEDESTRIANS AT T-JUNCTIONS DRIVE WITH SAFETY OF MOST VULNERABLE IN MIND VISION ZERO: END SEVERE AND FATAL CRASHES BY	DRIVERS HAVE GREATEST DUTY TO KEEP OTHERS SAFE SLOW DOWN WEAR SEATBELT DRIVE WITH CARE SAVE LIVES DRIVERS IT'S UP TO YOU TO CUT THE RISK YOUR CAR POSES CHECK VEHICLE SEAT BELT ON PHONE AWAY DON'T SPEED FATAL AND SEVERE CRASHES ARE PREVENTABLE #VISION ZERO	Mobile phone DON'T USE YOUR MOBILE PHONE WHILE DRIVING *ON A MOBILE? = 6 POINTS & £200 FINE DEVICES DISTRACT DON'T DIAL AND DRIVE DRIVERS: WHEN MOBILE DO NOT USE YOUR PHONE SWITCH OFF MOBILE PHONE SWITCH ON TO SAFE DRIVING GOOD DRIVERS: PUT PHONE	
		Child Safety Week 5-11 June CHILDREN LOVE TO CYCLE LEAVE SPACE TAKE EXTRA CARE IS YOUR CHILD IN THE RIGHT CAR SEAT OR SEAT BELT?	15 -31st July (start of school holidays) GOING ON A LONG JOURNEY? CHECK WATER, OIL AND TYRES AVOID DISTRACTION WHEN DRIVING OR RIDING PUT PHONE AWAY	1 - 20 Aug Pride/Women's World Cup PRIDE IN LEEDS LIONESS PRIDE PRIDE IN YOU DRIVE SOBER CHEER YOUR TEAM @WOMEN'S WORLD CUP, BUT DON'T DRINK & DRIVE	Sept - schools return/School Streets Launch DRIVE SLOWLY NEAR SCHOOLS CHILDREN MAY BE CROSSING SCHOOL'S BACK WHY NOT WALK SCOOT BIKE OR BUS	October - clocks go back DARKER NIGHTS USE LIGHTS BE BRIGHT BE SEEN! ON 29 OCTOBER CLOCKS CHANGE WALKERS MAY BE HARDER TO SEE					

Appendix 4- Operation SNAP Card



**NEAR MISS
CAUGHT ON
CAMERA?**

**Help us make
roads safe**

Upload your footage to:

Op Snap

www.westyorkshire.police.uk/OpSnap

**FOOTAGE OF DANGEROUS DRIVING
CAN BE RECORDED ON...**

 **MOBILE PHONE**  **DASHCAM**

 **HELMET CAMERA**



 **Bike Register**[®]
The National Cycle Database

It's easy to protect your bike from theft
Bring your bike to a free local event
www.bikeregister.com/events

OR

Register your bike
online with the
National Cycle Database



 bikeregister@leeds.gov.uk



Appendix 5-West Yorkshire Police/ Safety Camera Partnership update



Scrutiny Board Update – September 2023

Organization/District: West Yorkshire Police / WY Safety Camera Partnership

Completed by: Paul Jeffrey WYP

Safe Roads	
	<p>Average speed cameras</p> <p>Commissioned by Leeds City Council, contractors have now commenced installation of the planned average speed safety camera system on Bradford Road, Pudsey. The second the scheme, on the Leeds Outer Ring Road/ Stanningley bypass is scheduled to commence installation in August/September. These will be the first average speed schemes on the urban road network in West Yorkshire following the successful use of this technology on the motorway network.</p> <p>A further average speed programme on the A653 between Leeds and Kirklees has been designed and is presently at the commissioning stage.</p> <p>New ‘red-light’ enforcement cameras.</p> <p>Leeds Highways have identified 3 new red-light enforcement locations and funding has been secured for these sites to be commissioned in the current financial year.</p> <p>These cameras will be operated by West Yorkshire Police on behalf of the WY Safety Camera Partnership at the following locations:</p> <ul style="list-style-type: none"> • Tingley R/about. • Fforde Grene junction • A61/ M621 on-slip. <p>Digital Upgrades to existing red-light enforcement.</p> <p>Upgrades to cameras have been completed at 2 Leeds sites:</p> <ul style="list-style-type: none"> • Leeds Road, Bradford • Claypit lane, Leeds

Safe Speeds	
	<p>Safety camera speed enforcement activity</p> <p>West Yorkshire Police enforces speed limits on behalf of the WY Safety Camera Partnership in accordance with its published deployment strategy using fixed, mobile, and average speed cameras. Enforcement is data led and is both reactive in relation to identified high risk sites and also proactive in response to emerging risk factors and community concerns.</p> <p>Between January and July 2023 the enforcement operation across WY has detected over 117,000 offences and is summarised in the below table:</p>

	Mobile Cameras	Fixed Cameras	Motorway HADECS	Motorway Average Speed
Bradford	6382	13373		
Calderdale	1967	2742		
Kirklees	1743	12020		
Leeds	9117	20270		
Wakefield	2155	5012		
Total Offences Jan to July 2023	21364	53417	26786	15927
			Grand Total	117494

Following the public launch of the revised safety camera strategy the Safety Cameras Enforcement Unit has continued to develop enforcement activity using a data led approach to evidenced current and emerging risks. In addition to existing enforcement sites the Leeds highways analyst has undertaken 34 assessments against 'core' high risk site criteria on behalf districts. 13 sites meet the core site criteria and 14 are pending completion. 7 sites do not meet the core site criteria and have been reassessed against community concern criteria or referred back for consideration of other forms of intervention.

A further 68 assessments have been undertaken in response to concern site referrals against the new criteria. 19 sites meet the criteria and 41 are pending finalisation. 8 sites do not meet the criteria for camera enforcement and other tactical interventions will be considered. Since the launch of the new strategy 2564 offences have been detected at community concern sites (to 1/8/2023).

The 'full' core camera assessment undertaken (for fixed, mobile, and average speed enforcement) are summarised in the following table:

Authority	Requests	Meets criteria	Does not meet criteria	Being assessed/waiting for further information
Leeds	20	7	3	10
Bradford	4	2	1	1
Wakefield	3	1	2	0
Calderdale	1	0	1	0
Kirklees	6	3	0	3

Community concern site assessments are summarised below:

Authority	Requests	Meets criteria	Does not meet criteria	Being assessed/waiting for further information
Leeds	30	9	7	14
Bradford	9	4	0	5
Wakefield	0			
Calderdale	29	6	1	22
Kirklees	0			

Safe Road Users

Police Officer Enforcement

In the 12-month period to end July 2023 Leeds District Officers dealt with 3363 driving offences.

This included:

- 1384 Fatal four offences
- 132 speed offences
- 259 mobile phone/distracted driver offences
- 261 seatbelt offences
- 732 drink/drug drive offences

Accredited driver retraining courses.

NDORS Driver Retraining courses provide an out of court disposal option for eligible drivers and have been shown to reduce the risk of participating drivers being involved in a speed related collision.

Speed awareness (SAC) and motorway awareness courses (NMAC) are the two courses that specifically result from safety camera detections.

For Q1 2023/24 **19,522** offenders participated in a NMAC or SAC compared to 20,290 for the same period the previous year. However, course completions for July are predicted to be in the region of 16,000 reflecting increased offence detection in May and June.

Bikesafe

WYP launched Bikesafe in partnership with TTC Ltd - providers of NDORS courses to the Yorkshire region - in July 2022. This programme is aimed at improving rider behaviour and reducing the risks of collisions faced by this road user group. The sessions so far delivered to 60 motorcycle riders also seeks to promote engagement with other advanced riding organisations and programmes including the 'Biker Down' scheme run by WYFRS. Bikesafe also promotes Operation SNAP to motorcycle riders who are currently an under-represented group in terms of digital submissions.

Operation SNAP

Digital submission (dashcam, helmet-cam and mobile phone footage) received from the public has increased by 17% for the period April-August 2023 compared to the same period the previous year.

Of the 3885 submissions received by the police during this period 41% originate from the Leeds district.

Cyclist submitted the highest number of submissions (706 followed by vehicle drivers (527) this reflects the significant and sustained uptake of this service by cyclists across WY.

Over 72% of Leeds submissions reached the evidential threshold to justify further action (course offer, fixed penalty or court).

Submissions from horse riders has also increased significantly following publicity and awareness raising of Op SNAP through work with the British Horse Society.

Submissions by pedestrians has also increased significantly but this is due in the main to the participation of one prolific submitter of footage.

	An overview of submission to Op SNAP from the Leeds district is shown at Appendix 1 below.
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Safe Vehicles	
Activity for Jun-Aug 2023	<p>A64 Selby fork 'Car Meets' - Cross Border deployments</p> <p>In response to an emerging threat to road safety relating to so-called 'car meets' on public roads in and around the A63 Selby fork area of Leeds district WYP have co-ordinated joint deployments of RPU and mobile safety cameras with counterparts in North Yorkshire police, to deter disrupt and detect offending. The deployments have been intelligence led and focussed on the times and days these events are publicised on social media and have been successful in mitigating the risks posed by these unauthorised, unsafe events.</p> <p>A collaborative approach to provide a new clearway and verge parking order has also been commissioned by both LCC and NYCC to help discourage future car meets and to assist with the Police dispersal and enforcement capability.</p> <p>Operational response to 'Ghost Plates'</p> <p>Ghost plates have the potential to undermine infra-red enabled ANPR and enforcement camera operations. This includes civil enforcement cameras operated by LA's. WYP Camera Enforcement Unit have piloted the use of a handheld camera which can highlight ghost plates on vehicles and has led to the detection, disruption and prosecution of users and distributors. £11K funding has now been secured via the WY Safe Roads Steering Group and WYSCP to equip all Amed Response and Roads policing Vehicles with this capability. Cameras are now being sourced and a training programme is under development prior to the roll-out across WY.</p> <p>Operation Tramline (19th – 23rd June)</p> <p>Working in Partnership with National Highways on the strategic roads network, RPU officers stopped 83 vehicles were stopped including commercial and privately owned vehicles. A total of 87 offences were dealt with ranging from mobile phones, no seatbelt, driving standards, document offences, vehicle condition and speed.</p>

Post Collision Response	
Activity for Jun-Aug 2023	Both RPU and MCET (Major Collision Enquiry Team) continue to provide post collision support through a team of specially trained family liaison officer with direct links to charities such as SCARD and BRAKE. Provision of FLO's is available 24/7 and is focussed upon collision's involving fatal or life changing injuries.

OP SNAP COMPARISON DATA				
	APR-AUG 2022	APR-AUG 2023		% DIFFERENCE
SUBMISSIONS BY DISTRICT				
CD	293	284	↓	-3%
BD	772	716	↓	-7%
KD	375	639	↑	70%
LD	1376	1608	↑	17%
WD	353	546	↑	55%
Unknown	68	92	↑	35%
TOTAL SUBMISSIONS - WY	3237	3885	↑	20%
DISPOSALS - LD DISTRICT				
NFA	413	445	↑	8%
DSIT INVESTIGATION	1	0	↓	-100%
RPU INVESTIGATION	1	0	↓	-100%
PENTIP Educational Course	797	967	↑	21%
PENTIP Conditional Offer	147	188	↑	28%
PENTIP Court	17	8	↓	-53%
SUBMITTERS TRANSPORT TYPE - LD DISTRICT				
Vehicle Driver	532	527	↓	-1%
Vehicle Passenger	21	39	↑	86%
Motorcyclist	3	3	→	0%
Cyclist	714	706	↓	-1%
Horse Rider	15	53	↑	253%
Pedestrian	80	277	↑	246%
Unknown	11	3	↓	-73%
AGE OF SUBMITTERS - LD DISTRICT				
UNDER 18	13	12	↓	-8%
18-24	24	25	↑	4%
25-34	244	163	↓	-33%
35-44	310	349	↑	13%
45-54	504	515	↑	2%
55-64	208	457	↑	120%
65-74	68	85	↑	25%
75-84	5	2	↓	-60%
over 85	0	0	→	0%
OFFENCE TIMES - LD DISTRICT				
00:00-04:00	10	2	↓	-80%
04:01-08:00	96	98	↑	2%
08:01-12:00	336	496	↑	48%
12:01-16:00	387	368	↓	-5%
16:01-20:00	502	602	↑	20%
20:01-23:59	45	42	↓	-7%

Appendix 6 – Traffic Engineering Master Programme

Traffic Engineering Master Programme			Apr-23	Type of works			
2023/24 SRSTS					Easting	Northing	
Page 61	Chapeltown Road	Active travel	Civils	430830	435450		
	Regent Street	Civils	Civils	430830	434130		
	Harehills Road Snag	Civils	Civils	431870	435260		
	Harehills Road signals	Civils	Civils	431860	435340		
	Meanwood Centre	Civils	Civils	428600	436960		
	Safety Camera Installations					Easting	Northing
	Average speed cameras						
	CRSTS Road Safety	Horsforth to Dawsons	SSEC & signing	Camera Partnership	421080	435300	
		Stanningley By Pass	SSEC & signing	Camera Partnership	422180	433970	
		Bradford Road	SSEC & signing	Camera Partnership	420315	434250	
		Dewsbury Road	SSEC & signing	Camera Partnership	427300	425350	
	Red light cameras						
		Roundhay Road/Harehills Lane	UTMC, SSEC & Signing	Camera Partnership	431950	435830	
		Tingley roundabout	UTMC, SSEC & Signing	Camera Partnership	428011	426400	
	Static Speed Camera						
	Stanningley Road	SSEC & signing	Camera Partnership	425960	434130		
	A63 Selby Road	SSEC & signing	Camera Partnership	434330	433790		
	A58 Scarcroft	SSEC & signing	Camera Partnership	436360	441580		

Mobile hardstanding

A63 Selby Road	Civils, TRO and lining	Civils	435300	433570
ELOR	Civils, TRO and lining	Civils	436800	437400
Harewood Rd	Civils, TRO and lining	Civils	434630	445100

Movement Violation Cameras

A65 Abbey Rd/ commercial Rd/ Kirkstall Lane/ Bridge Rd	SSEC and signing		426250	435600
Chapelton Road/ Harehills Avenue junction	SSEC and signing		430950	435800
A647 Stanningley Rd/ Armley Ridge Road	SSEC and signing		426230	434050
Wellington Street/ Queen Street	SSEC and signing		429426	433480
St Peters Street/ Duke Street/ New York Street	SSEC and signing		430760	433490

2024/25 Potential schemes

Sheepscar/North st	Feasibility	Design only
Top Moor Side/Cemetery Road	Signal feasibility	Design only
Burley Road	Feasibility	Design only
Nippet Lane	Feasibility	Design only
Cardigan Road	Feasibility	Design only
Tong Road	Feasibility	Design only
Leeds & Bradford Road	Feasibility	Design only
	Feasibility & Operation	
Easterly Road	SNAP	Design only
Street Lane/Harrogate Road	Junction feasibility	Design only
Roundhay Road/Bayswater Road	Design then civils	Design then civils

Cluster site schemes - Chris Procter

			Easting	Northing
Galloway Lane	Guardrail provison	Depot	420400	434130
Albion Street/Wormald Row	Junction narrowing	Civils	430060	433830
Beeston Road/Malvern Road	Consider plateau	Civils	429530	431585

Carr Lane/Wetherby Road	One way plug	Civils	435400	439800
Kirkstall Road/Woodside View	Red surfacing on cycle track	Lining	427100	434800
M621/Hunslet Distributor	Possible red light camera	Camera Partnership	430470	431700
District Centre 20mph limits			Easting	Northing
City Centre 20mph	Development and delivery	Signing & Lining	429760	432730
Kippax district 20	Feasibility		441777	430230
Pudsey district 20	Feasibility		422300	433450
Morley district 20	Feasibility		426500	427500
Rothwell district 20	Feasibility		434630	428150
Wetherby district 20	Feasibility		440500	448430
Enhanced 20z ALL	Traffic calming	Civils		
Cross Green Lane - Halton	Traffic calming	Civils	435700	433900
King George Avenue - Morley	Traffic calming	Civils	426800	427840
Red Route Project				
City Centre Red Routes	TRO			
Rural 50mph Speed limits, signing and lining schemes			Easting	Northing
<i>A659 Harewood Avenue - The Avenue to Crabtree Lane.</i>	Speed limit		434630	445100
<i>A61 Harrogate Road (Harewood Village to Eccup reservoir access road)</i>	Speed limit		432500	443350
<i>Wakefield Rd (A63 Selby Rd to quarry site access)</i>	Speed limit		438900	431530

	<i>Otley Rd /Arthington Ln (Ingfield Farm to Harrogate Rd)</i>	Speed limit		427800	444750
	<i>A63 Selby Road (Garforth Garden Centre to A63 Great North Rd)</i>	Speed limit		442100	431780
	<i>Ridge Road (M1 J47 to A63 Selby Rd)</i>	Speed limit		443050	433230
	Pedestrian Crossing Programme			Easting	Northing
Pedestrian Crossing Programme	Town Street, Rawdon	Humped Zebra	Civils	421921	439320
	Station Road, Scholes	Pedestrian Refuge		437580	437064
	Old Park Road, Roundhay	Humped Zebra		432470	437960
	Church Lane, Manston	Pedestrian Refuges		436480	435140
	Gledhow Valley Road	Humped Zebra		430840	437600
	Brownberrie Lane, Horsforth	Humped Zebra		423730	439276
	A658 Green Lane, Yeadon	Humped Zebra		421019	440400
	Spen Lane/ Vesper Road	Hump Ex Pedestrian Crossings		426020	436600
	Kirkstall Lane, Headingley	Humped Zebra		427290	435800
	A660 Headingley Lane	Pedestrian Crossing		428228	435780
	Uppermoor/Victoria Road	Hump Ex Pedestrian Crossings		421350	433170
	Greenside/ Fartown	Pedestrian Island		421750	432750

Work Schedule

Date: 27 September 2023

Report of: Head of Democratic Services

Report to: Scrutiny Board (Infrastructure, Investment & Inclusive Growth)

Will the decision be open for call in? Yes No

Does the report contain confidential or exempt information? Yes No

Brief summary

- All Scrutiny Boards are required to determine and manage their own work schedule for the municipal year. In doing so, the work schedule should not be considered a fixed and rigid schedule, it should be recognised as a document that can be adapted and changed to reflect any new and emerging issues throughout the year; and also reflect any timetable issues that might occur from time to time.
- The Scrutiny Board Procedure Rules also state that, where appropriate, all terms of reference for work undertaken by Scrutiny Boards will include 'to review how and to what effect consideration has been given to the impact of a service or policy on all equality areas, as set out in the Council's Equality and Diversity Scheme'.
- Reflecting on the information in this report and information presented as part of other agenda items at today's meeting, Members are requested to consider and discuss the Board's work schedule for this municipal year.

Recommendations

Members are requested to:

- a) Consider the draft work schedule for the 2023/24 municipal year.

What is this report about?

1. A draft work schedule for the Scrutiny Board (Infrastructure, Investment & Inclusive Growth) is presented at Appendix 1 for consideration and discussion. Reflected in the work schedule are known items of scrutiny activity, such as performance and budget monitoring, identified Budget and Policy Framework items and specific member requests for individual work items.
2. The Executive Board minutes from the meetings held on 26 July 2023 are also attached as Appendix 2. The Scrutiny Board is asked to consider and note the Executive Board minutes, insofar as they relate to the remit of the Scrutiny Board; and consider any matter where specific scrutiny activity may also be warranted.

Developing the work schedule

3. When considering any developments and/or modifications to the work schedule, effort should be undertaken to:
 - Avoid unnecessary duplication by having a full appreciation of any existing forums already having oversight of, or monitoring, a particular issue.
 - Ensure any Scrutiny undertaken has clarity and focus of purpose and will add value and can be delivered within an agreed time frame.
 - Avoid pure “information items” except where that information is being received as part of a policy/scrutiny review.
 - Seek advice about available resources and relevant timings, taking into consideration the workload across the Scrutiny Boards and the type of Scrutiny taking place.
 - Build in sufficient flexibility to enable the consideration of urgent matters that may arise during the year.
4. To deliver the work schedule, the Board may need to undertake activities outside the formal schedule of meetings – such as working groups and site visits. Additional formal meetings of the Scrutiny Board may also be required.

What impact will this proposal have?

5. All Scrutiny Boards are required to determine and manage their own work schedule for the municipal year.

How does this proposal impact the three pillars of the Best City Ambition?

Health and Wellbeing Inclusive Growth Zero Carbon

6. The terms of reference of the Scrutiny Boards promote a strategic and outward looking Scrutiny function that focuses on the priorities set out in the Best City Ambition.

What consultation and engagement has taken place?

Wards affected:

Have ward members been consulted? Yes No

7. To enable Scrutiny to focus on strategic areas of priority, it is recognised that each Scrutiny Board needs to maintain dialogue with the Directors and Executive Board Members holding the relevant portfolios. The Vision for Scrutiny also states that Scrutiny Boards should seek the advice of the Scrutiny officer, the relevant Director and Executive Member about available resources prior to agreeing items of work.

What are the resource implications?

8. Experience has shown that the Scrutiny process is more effective and adds greater value if the Board seeks to minimise the number of substantial inquiries running at one time and focus its resources on one key issue at a time.
9. The Vision for Scrutiny, agreed by full Council also recognises that like all other Council functions, resources to support the Scrutiny function are under considerable pressure and that requests from Scrutiny Boards cannot always be met.
10. Consequently, when establishing their work programmes Scrutiny Boards should consider the criteria set out in paragraph 3.

What are the key risks and how are they being managed?

11. There are no risk management implications relevant to this report.

What are the legal implications?

12. This report has no specific legal implications.

Appendices

- Appendix 1 – Draft work schedule of the Scrutiny Board (Infrastructure, Investment & Inclusive Growth) for the 2023/24 municipal year.
- Appendix 2 – Minutes of the Executive Board meeting on 26 July 2023.

Background papers

- None.

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Scrutiny Board (Infrastructure, Investment and Inclusive Growth)

Work Schedule for 2023/24 Municipal Year

June	July	August
Wednesday 28 June 2023 at 10.30am	Wednesday 19 July 2023 at 10.30am	No Scrutiny Board meeting scheduled.
Performance report Annual reports: - Sources of Work - Terms of Reference - Co-opted members	Connecting Leeds Transport Strategy Annual Update 2022 <i>[deferred from 2022/23 & to include an update on Park and Ride]</i> Sustainable Travel Gateway Scheme – Update on Progress	
Working Group Meetings		
Site Visits		

Scrutiny Work Items Key:

PSR	Policy/Service Review	DB	Development Briefings
PDS	Pre-decision Scrutiny	PM	Performance Monitoring



Scrutiny Board (Infrastructure, Investment and Inclusive Growth)

Work Schedule for 2023/24 Municipal Year

September	October	November
Wednesday 27 September 2023 at 10.30am	No meeting	Wednesday 1 November 2023 at 10.30am
<p>Leeds Safe Roads Vision Zero 2040 strategy.</p> <p>Future Talent Plan (including green economy work)</p>		<p>Bus Service Provision</p>
Site Visits		

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Scrutiny Work Items Key:

PSR	Policy/Service Review	DB	Development Briefings
PDS	Pre-decision Scrutiny	PM	Performance Monitoring



Scrutiny Board (Infrastructure, Investment and Inclusive Growth)

Work Schedule for 2023/24 Municipal Year

December	January	February
Friday 8 December 2023 at 10.30am	Wednesday 10 January 2024 at 10.30am	Wednesday 28 February 2024 at 10.30am
Leeds Local plan Update 2040 Business Support in Leeds Support for Town and District Centres (req. June 23)	Performance Monitoring Financial Health Monitoring Initial Budget Proposals Leeds Affordable Housing Growth Delivery Partnership Plan update Planning Portal – Outcome of 6-month trial	Leeds Transport Strategy Update Connecting Leeds – how to build on strengths for future engagement & consultation (req. June 23) Social Progress Index Update
Working Group Meetings		
14 December 9.30am – 11am - budget consultation working group (remote)		
Site Visits		

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Scrutiny Work Items Key:

PSR	Policy/Service Review	DB	Development Briefings
PDS	Pre-decision Scrutiny	PM	Performance Monitoring



Scrutiny Board (Infrastructure, Investment and Inclusive Growth)

Work Schedule for 2023/24 Municipal Year

March	April	Notes
No meetings	Wednesday 3 April 2024 at 10.30am	
	100% Digital Flood Risk Management Annual update Inclusive Growth update End of Year Summary Statement	Local Asset Review – to be confirmed Highways changes – contribution to net zero ambitions
Working Group Meetings		
Site Visits		

Scrutiny Work Items Key:

PSR	Policy/Service Review	DB	Development Briefings
PDS	Pre-decision Scrutiny	PM	Performance Monitoring

EXECUTIVE BOARD

WEDNESDAY, 26TH JULY, 2023

PRESENT: Councillor J Lewis in the Chair

Councillors S Arif, D Coupar, M Harland,
H Hayden, A Lamb, J Lennox, J Pryor,
M Rafique and F Venner

- 17 Exempt Information - Possible Exclusion of the Press and Public**
There was no information contained within the agenda which was designated as being exempt from publication.
- 18 Late Items**
There were no late items of business submitted to the Board for consideration.
- 19 Declaration of Interests**
There were no interests declared at the meeting.
- 20 Minutes**
RESOLVED – That the minutes of the previous meeting held on 21st June 2023 be approved as a correct record, subject to a matter of accuracy raised by Cllr Lamb, which was noted and with an undertaking being provided that this would be followed up. Specifically, the matter of accuracy related to a bullet point within Minute No. 6 (Leeds Safeguarding Children Partnership Annual Report 2021/23) regarding the role of the Independent Scrutineer: *'clarification was provided that the intention was for the partnership to continue to have an 'independent scrutineer' in place which would follow on from the role of the Independent Chair of the LSCP, with it being noted that the recruitment process for the new 'scrutineer' was underway'*.

Referencing resolution (c) of Minute No. 8, 21 June 2023 (Report to Consider a Council Resolution agreed at a Meeting of Full Council on 22 March 2023) which states *'That it be noted and endorsed that the Council is committed to continuing the current model of independent oversight, by having a role of Independent Scrutineer'*, Cllr Lamb highlighted that the decision of the Leeds Safeguarding Children Partnership (LSCP) Executive had been brought to his attention that moving forward the Independent Scrutineer would no longer chair the LSCP and the Review Advisory Group. Cllr Lamb raised a number of concerns. In doing so he highlighted that he deemed this to be a significant change to the model, a downgrading of that role, with a number of implications arising. He also noted that he had not been kept informed. Further to this, Cllr Lamb sought and received legal advice in relation to the matters discussed.

In response to the points raised, the Board discussed whether or not this signified a change to the current model of independent oversight when considering the role of the Independent Scrutineer, whether or not it could be argued that it marked a downgrading of that role and received further information regarding the process by which the current position had been reached. As part of that discussion, assurances were provided to the concerns raised, with the Director of Children and Families emphasising that this did not signify a change to the model. The Executive Member for Children Social Care and Health Partnerships provided assurance to the Board that this did not signify a downgrading of the role.

Separately, responding to an enquiry regarding Elected Member representation on related Outside Bodies, the Board received an update on such matters, with it being noted that the Executive Member (Children Social Care and Health Partnerships) continued to sit upon the Leeds Children and Young People's Partnership.

Also in response to an enquiry, clarification was provided regarding the involvement of the Executive Member (Children Social Care and Health Partnerships) on the recruitment panel for the Independent Scrutineer, with it being noted that the Executive Member had been invited to be involved in that process by the Leeds Safeguarding Children Partnership Executive, in her capacity as the Council's relevant Executive Member.

Following the consideration of the issues raised, it was undertaken that the matter would be discussed further outside of the Board.

ADULT SOCIAL CARE, PUBLIC HEALTH AND ACTIVE LIFESTYLES

21 In Our Shoes: Director of Public Health Annual Report 2022

The Director of Public Health submitted her Annual Report for 2022 entitled, "*In Our Shoes*", which fulfilled the requirement of the Director to publish a report annually describing the health of the population in Leeds and which makes recommendations regarding the improvement of health in the city. It was noted that this report focussed upon the current state of children and young people's health in Leeds, exploring the impact of the COVID-19 pandemic on their lives, and which spanned the period from when the first COVID-19 cases were identified to the ongoing impact upon children's health that continues to be experienced and responded to.

In presenting the report, the Executive Member highlighted that this was the Director's first publication of an annual report following the pandemic, and that the report had been recognised nationally as an example of best practice by the Association of Directors of Public Health.

Members welcomed the report and particularly highlighted the focus to directly involve children, young people and their families, with a suggestion that the approach to involve young people in similar publications continued moving forward.

In considering the report, the Board received further detail on the general trends regarding the health of young people across Leeds, with the crucial work which continued in this area by the Council and its partners being highlighted.

In conclusion, the Director was thanked for the submission of the report, with thanks also being extended to the Council and its range of partners for the services that continued to be provided in this area throughout the pandemic to the present day.

RESOLVED –

- (a) That the contents of the Director of Public Health's Annual Report for 2022, entitled, '*In Our Shoes*', as appended to the submitted report, be noted;
- (b) That the recommendations of the Director's Annual Report, as set out below, be supported:-
 - (1) All partners in Leeds to ensure the voices of children and young people are central to all work planned, taking into account the Child Friendly Leeds twelve wishes.
 - (2) Leeds City Council and partners to work to ensure children are kept safe with a focus on:
 - Prevention of harm;
 - Parenting support;
 - Early help;
 - Reducing domestic violence.
 - (3) Leeds City Council, the Leeds Office of the West Yorkshire NHS Integrated Care Board, and partners to continue to prioritise work to improve and protect children's mental health. This will be delivered through the:
 - Leeds Children and Young People's Plan;
 - Prevention workstream of the Future in Mind strategy.
 - (4) Leeds City Council to build on the success of existing support to parental mental health and wellbeing, with a focus on the development of family hubs.
 - (5) Leeds City Council to work with partners to continue to deliver a programme of work to protect and improve children's physical health. This will focus on:
 - Implementing the recommendations from the play sufficiency research;
 - Increasing physical activity opportunities;
 - Increasing access to healthy food;
 - Implementing the child healthy weight plan.

- (6) Leeds City Council to ensure that children are central to the delivery of work to become a Marmot city, with a focus on:
 - Improving housing;
 - Planning;
 - Mitigating the impacts of poverty;
 - Children getting a fair start in life;
 - Ensuring the Thriving Strategy is implemented.
- (7) The Best Start partnership to aim for all children in Leeds to receive the best start in life, with a focus on children from more deprived backgrounds. This includes redressing the gap in speech language and communication development.
- (8) Leeds City Council to maintain work underway to ensure equitable catch up in terms of educational attainment. This will be achieved through delivering the five main priorities of the 3As Plan:
 - Reading;
 - Attendance;
 - Special Educational Needs;
 - Wellbeing;
 - Transition.
- (9) The Leeds Office of the West Yorkshire NHS Integrated Care Board to ensure health care services are accessible to all children and young people. This will focus on:
 - Dental services;
 - Mental health services;
 - Speech, language and communication.
- (10) NHS England and The Leeds Health Protection Board to increase coverage rates of childhood immunisations.

22 Report on the Implementation of Changes to the Adult Social Care Charging Policy 2022-23

Further to Minute No. 67, 19 October 2022, the Director of Adults and Health submitted a report which provided a further update on the implementation of the changes to the Leeds City Council Charging Policy for non-residential Adult Social Care, as agreed by Executive Board on 15th December 2021 and which came into effect in April 2022.

In considering the report the Board received an overview of the key points arising from the changes to the charging policy.

Responding to an enquiry, the Board received further detail on the processes in place to monitor the impact of the changes made upon service users, with it being highlighted that there was no evidence to suggest that services were not being taken up as a result of this change, as both demand and take up continued to increase. It was also noted that there was an element of

discretion to the policy and that individual needs and financial circumstances would be taken into consideration, as appropriate.

Responding to a request, it was undertaken that a further update on whether there had been any impact on demand for services due to the changes in the policy would be submitted in 12 months' time for Board Members' consideration.

RESOLVED –

- (a) That the successful implementation of the changes to the Charging Policy, as approved by Executive Board on December 15th, 2021 and as outlined within the submitted report, be noted;
- (b) That the impacts upon affected service users, as detailed within the submitted report, be noted;
- (c) That it be noted that the revised expectation for potential income / savings achieved by both changes within a full year is £3,221,848;
- (d) That a further update on whether there has been any impact on demand for services due to the changes in the policy be submitted in 12 months' time for Board Members' consideration.

23 Fast Track Cities: A commitment to end all new cases of HIV by 2030

The Director of Public Health submitted a report outlining the progress being made in Leeds to end the HIV/AIDS epidemic, with the report specifically highlighting that Leeds has become a 'Fast-Track City' and as such has declared its commitment to ending the HIV/AIDS epidemic by 2030. The report set out the range of work being undertaken as part of the Fast-Track City initiative and related to this the Board's support was sought for a number of related actions to help progress this agenda.

In introducing the report, the Executive Member highlighted the key ambitions and priorities of the Fast-Track City initiative.

The Board welcomed the submitted report and recommendations within it.

RESOLVED –

- (a) That it be acknowledged that Leeds has become a 'Fast Track City' for HIV, Viral Hepatitis and Tuberculosis (TB);
- (b) That the development of the 'Leeds: Getting to Zero' Action Plan, be supported;
- (c) That a reduction in stigma and misinformation by the promotion of information, education, and opportunities for HIV, Hepatitis and TB testing within communities, be actively supported.

CHILDREN SOCIAL CARE AND HEALTH PARTNERSHIPS

24 The Leeds Health and Wellbeing Strategy Refresh - A Strategy to 2030

The Director of Adults and Health submitted a report presenting an overview of the work undertaken to develop a refreshed Leeds Health and Wellbeing Strategy – a strategy which looked to provide the framework for making Leeds the best city for health and wellbeing, and which would run up to 2030. Specifically, the report sought the Board’s endorsement of the refreshed Strategy, as detailed at Appendix 1.

By way of introduction to the report, the Executive Member highlighted how the report attempted to strike the correct balance between being aspirational whilst also reflecting the day-to-day reality which people faced. The significant consultation undertaken as part of the development of the refreshed strategy was highlighted. The Executive Member advised the Board that the refreshed strategy had been approved by the Leeds Health and Wellbeing Board on 20th July 2023 and was being submitted to Executive Board for subsequent endorsement.

Responding to enquiries, the Board received further information on the key outcomes from the previous Health and Wellbeing Strategy, and whilst a number of outcomes were referenced, the creation of the ‘Team Leeds’ approach was specifically identified.

Also, responding to a concern raised about the Board being asked to endorse the refreshed strategy without the associated performance metrics, Members received an update on the work which continued in this area and the approach being taken, with it being noted that the intention was to submit further information to the Board on this in October.

RESOLVED –

- (a) That the engagement and work which has been undertaken with partners as part of the development of the Health and Wellbeing Strategy refresh, as detailed within the submitted report, be noted;
- (b) That the Health and Wellbeing Strategy refresh, as attached at Appendix 1 to the submitted report, be endorsed;
- (c) That the next steps, as outlined within the submitted report regarding the finalisation and delivery of the Strategy, including developing a graphically designed version alongside an accessible version, be noted.

RESOURCES

25 Financial Reporting 2023/24 - Quarter 1

The Chief Officer Financial Services submitted a report presenting the Council’s projected 2023/24 financial position in respect of both the General Fund revenue budget and the Housing Revenue Account following the first quarter of the financial year. Also, the report set out the updated Capital

Programme for 2023-2028, as at Quarter 1 and which sought related approvals regarding injections into the Capital Programme.

The Executive Member highlighted the extremely challenging circumstances that continued to be faced and drew the Board's attention to the forecasted overspend of £28.5m on the Authority's General Fund as at Quarter 1 of the financial year. It was noted that whilst the Council would continue to take actions with the aim of achieving a balanced position by the end of the year, if this wasn't achieved then the use of the Council's reserves would be considered. The Executive Member also highlighted the currently projected position regarding the Capital Programme.

Members discussed the challenges that continued to be faced within the Children and Families directorate. Responding to a Member's comments, the Board received an update on the actions being taken to mitigate the pressures that continued to be felt in Children and Families. It was acknowledged that such pressures were being experienced across the sector, with increasing demand for services continuing to be a major contributor. Whilst action would continue to mitigate the pressures in Leeds, it was highlighted that continued representations to Government were needed.

Further to the actions being taken in Children and Families, it was acknowledged that a cross-directorate approach needed to continue, with it being noted that the intention was to submit further details on such matters to the Board in September and October.

Responding to an enquiry regarding the non-demand led costs in Children and Families, the Board received an update on the actions being taken to mitigate pressures in this area also.

In conclusion, the arrangements in place for the Board to regularly monitor the Council's financial position was highlighted alongside the established Scrutiny arrangements, with an offer to Cllr Lamb that further briefings can be provided to him outside of Board meetings, should this be required.

RESOLVED –

- (a) That with regard to Financial Health Monitoring 2023/24 – Quarter 1, as detailed at Appendix A to the submitted report:-
 - (i) That it be noted that at Quarter 1 the Authority's General Fund revenue budget is forecasting an overspend of £28.5m for 2023/24, which is comprised of directorate overspends of £27.4m and an overspend in Strategic of £1.1m;
 - (ii) That it be noted that where an overspend is projected, directorates, including the Housing Revenue Account, are required to present action plans to mitigate their reported pressures in line with the Revenue Principles, as agreed by Executive Board in 2019;

- (iii) That the Council's intention to continue the freeze on recruitment, agency and overtime spend and the freeze on non-essential spend, which were introduced in 2022/23, be noted;
 - (iv) That it be noted that known inflationary increases and known impacts of the rising cost of living, including the employer's 2023/24 NJC pay offer of £1,925 and the JNC pay offer of 3.5%, have been incorporated into the financial position, as detailed within the submitted report; with it being noted that these pressures will continue to be reviewed during the year and reported to future Executive Board meetings as more information becomes available. That it also be noted that proposals would need to be identified in order to absorb any additional pressures;
 - (v) That due to reducing energy prices it be noted that there may be a saving on energy budgets; and should this be the case, the Board's in principle approval be given to any underspend on energy being transferred to the Strategic Contingency Reserve.
- (b) That with regard to the Capital Programme 2023/24 to 2027/28 – Quarter 1, as detailed at Appendix B to the submitted report:-
- (i) That the following injections into the Capital Programme be approved, as detailed at Appendix B1(iii) to the submitted report:
 - £82,105.0k of HRA resources for the roll forward of the Housing Leeds Refurbishment Programme into 2027/28; and
 - £1,185.3k of HRA Resources for the Council House Growth Programme to replace funding utilised during 22/23 closure of accounts.
 - (ii) That the resolution as set out in (b)(i) above to inject funding of £83,290.3k will be implemented by the Chief Officer (Financial Services);
 - (iii) That the latest position on the General Fund and HRA Capital Programme as at Quarter 1 2023/24, as detailed within the submitted report, be noted.

COMMUNITIES

26 Cost of Living - Update Report

Further to Minute No. 130, 15 March 2023, the Director of Communities, Housing and Environment submitted a report which provided an updated position on the cost-of-living situation in Leeds, and which reflected upon national policy interventions and the actions being taken by the Council and partners in response to such matters.

The Executive Member introduced the report highlighting the key aspects within it, which included an update on increased demand being faced across relevant services. Thanks was extended to those officers and partner organisations involved in the provision of services in this area, with the

Executive Member undertaking to provide further updates to the Board as appropriate.

RESOLVED –

- (a) That the contents of the submitted report, be noted; and that the approach being adopted, as detailed within the submitted report, be endorsed;
- (b) That it be noted that the Director, Communities, Housing and Environment is responsible for overseeing and implementing any actions arising from the submitted report.

27 Equality, Diversity and Inclusion Annual Report 2022 - 2023

Further to Minute No. 115, 8 February 2023, the Director of Communities, Housing and Environment together with the Director of Strategy and Resources submitted a joint report introducing the Council's Equality, Diversity and Inclusion (EDI) Annual Report for 2022 – 2023. The report presented an update on the actions being taken and the progress being made in line with the Council's Equality Improvement Priorities (2021-2025), together with the progress being made in relation to the priorities within the Vision and Action Plan for EDI, as approved by Executive Board earlier in the year.

The Executive Member highlighted the key points arising from the annual report and noted a number of findings for Leeds from the EDI overview of the 2021 census. In conclusion, the Executive Member thanked the Equalities team, Equalities Hubs, Staff Networks and the Elected Member Equalities Champions for the work that they continued to undertake in this area.

Responding to an enquiry, the Board received further information and context on the establishment of the 'Freedom to Speak Up Guardian' role, which it was noted was an initiative that had been previously implemented in the NHS. Alongside this, greater detail was also provided on the range of initiatives in place that were being undertaken across the Council, such as the 'Be Your Best' initiative, with it being noted that a report on such matters was intended to be submitted to a future Executive Board meeting.

Members also received an update on the recent Council staff survey, with it being noted that the intention was for the outcomes to be submitted to Scrutiny in September and subsequently to Executive Board.

RESOLVED –

- (a) That the Equality, Diversity and Inclusion Annual Report 2022 – 2023, as presented at Appendix 1 to the submitted report, be approved;
- (b) That it be noted that the Director of Communities, Housing and Environment is responsible for the implementation of decisions made by Executive Board in respect of this report.

CLIMATE, ENERGY, ENVIRONMENT AND GREEN SPACE

28 District Heating Annual Report 2023

Further to Minute No. 85, 23 November 2022, the Director of Communities, Housing and Environment submitted a report presenting the Leeds PIPES District Heating annual report which provided a review of the network's performance over the past year and forecasted the anticipated performance in 2023/24. The report also recommended some related approvals from the Board which looked to support the continued expansion of the network and regarding the application process for accreditation from the Heat Trust with regard to the Trust's customer standard scheme.

In considering the report and responding to enquiries, the Board received further information on the current position regarding the capacity of the network and work being undertaken which looked to increase capacity. The Board also received assurance around the actions being taken to mitigate any potential risks associated with the expansion of the network. Finally, it was noted that the network was on track to come into surplus.

RESOLVED –

- (a) That the application to the Green Heat Network Fund for the next phase of extension for Leeds PIPES District Heating Network, be approved, with the balance to be met by borrowing; and with it being noted that a further report will be brought to Executive Board in 2024 seeking further approvals prior to the commencement of the works;
- (b) That the necessary authority be delegated to the Chief Officer Financial Services, to enable the Chief Officer Financial Services to approve the funding of works to extend the network from Little Queen Street to Castle Street, with it being noted that a further report will be submitted to the Chief Officer Financial Services in relation to this decision;
- (c) That the financial performance of the network, as outlined within the submitted report, be noted;
- (d) That approval be given for the submission of an application to the Heat Trust for accreditation from its customer standard scheme by the end of summer 2023;
- (e) That the progress made to date by the Council and Central Government on Heat Network Zoning and Regulation legislation, be noted, with it also being noted that a further report will be submitted to Executive Board in 2024 outlining the strategic approach together with the decisions required to implement this locally;
- (f) That the underwriting of cash flow losses in Phase 3, up to a maximum value of £2m, in line with the approach taken for Phase 2, be approved.

29 **Green Finance Options**

The Director of Communities, Housing and Environment submitted a report following a White Paper Motion resolution of Full Council at its meeting on 18th January 2023 regarding Green Municipal Bonds / Community Mutual Investments. (Minute No. 76, meeting of Full Council, 18 January 2023 refers).

In presenting the report, the Executive Member acknowledged that although Municipal Bonds may have a role to play in engagement and raising awareness, the financial benefit from such an initiative would be limited when compared to the significant level of investment achieved by the Council to date in this area, with it being noted that the Council's focus was on key areas which would look to accelerate the path to net zero.

Responding to an enquiry, the Executive Member confirmed that Municipal Bonds was not an approach that the Council wished to take forward at present.

RESOLVED –

- (a) That the Council's current plan to use a range of funding routes to fund a package of approved programmes that contribute to net zero (the reduction in carbon emissions and associated improvements in sustainability) in the city, be noted;
- (b) That the range of challenges to achieving net zero, which include financing, but also include a series of larger and more profound challenges and barriers, be noted;
- (c) That the review of green finance options for the Council, which include bonds or Community Mutual Investments (CMIs), as referenced in the White Paper Motion, be noted. That the aim of seeking stronger local and regional green financing from institutions and businesses, as well as individuals, and for the city as well as the Council, also be noted;
- (d) That the features of CMIs supporting net zero projects in other UK Authorities be noted, with it also being noted that a CMI approach may be something that the Council can take forward but that this will be based upon an alignment of financial borrowing and project type, which does not appear to be the position at present.

HOUSING

30 **Approval of the Homelessness and Rough Sleeping Strategy 2023 - 2028**

The Director of Communities, Housing and Environment submitted a report presenting a new Homelessness and Rough Sleeping Strategy covering the period 2023 – 2028, which was designed to provide the Council and partner organisations with an updated strategic direction and framework to achieving the city priority of reducing homelessness and rough sleeping. The report

noted that the strategy had been informed by the extensive consultation which had been undertaken.

In presenting the report the Executive Member highlighted the strategy's 4 overarching ambitions and provided an overview of the actions which lay beneath those ambitions. The consultation undertaken in the development of the strategy was emphasised, with it being highlighted that the approach being taken was to ensure that the aims of the strategy were underpinned by positive engagement. Finally, the Board was invited to approve the strategy as presented, and the aims and priorities within it.

Responding to an enquiry the Board received further information regarding the measuring of the strategy's outcomes and the data that would be used to target services as appropriate, with it being noted that the intention was to review outcomes after 6 months to evaluate the impact being made.

RESOLVED – That the new Homelessness and Rough Sleeping Strategy 2023 – 2028, as presented at Appendix 1 to the submitted report, be approved.

DATE OF PUBLICATION: FRIDAY, 28TH JULY 2023

LAST DATE FOR CALL IN OF ELIGIBLE DECISIONS: 5.00 P.M., FRIDAY, 4TH AUGUST 2023